

CITY OF EMPORIA

104 E. 5th Avenue
Emporia, Kansas 66801

Comprehensive Annual Financial Report
For the Fiscal Year Ended December 31, 2009

**Prepared by the Finance Department
Of the City of Emporia, Kansas**

City of Emporia, Kansas

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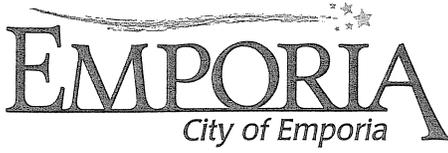
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INTRODUCTORY SECTION



Honorable Mayor and
City Commissioners
City of Emporia
Emporia, Kansas

Honorable Mayor and City Commissioners:

The Comprehensive Annual Financial Report of the City of Emporia, Kansas for the year ended December 31, 2009 is submitted herewith.

This report was prepared by the City's Finance Department. The report is published to provide to the Commission, to representatives of financial institutions, and to our citizens and other interested persons detailed information concerning the financial condition of the City government. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. We believe the information, as presented, is accurate in all material aspects; that it is presented in a manner designed to fairly set forth the financial position and results of operation of the City as measured by the financial activity of its various funds; and that all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs have been included. Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

GENERAL INFORMATION – CITY OF EMPORIA

The City of Emporia lies 110 miles southwest of Kansas City and 85 miles northeast of Wichita on the eastern edge of the Flint Hills area of Kansas. Emporia has a population of 26,760 based on the 2000 census. There are 11.75 square miles of land in the City's corporate boundary, while the "planning and protected" area covers approximately 63 square miles.

The City of Emporia was incorporated in 1857. The City has Commission – City Manager form of government. The commission is comprised of five members elected at large for terms of two and four years, with three Commissioners being elected each odd-numbered year. The Mayor is elected by the Commission.

The City Manager is appointed by the Governing Body and acts as its primary agent in accordance with state statute. Other City officers and employees are appointed by the City Manager. The Governing Body is responsible for policy determination and the City Manager is responsible for the administration of the municipal government.

LOCAL ECONOMY

Emporia is very fortunate to have a much diversified economy. This diversity provides a cushion when particular market area suffers from an economic downturn. Our major source of employment is in the field of food processing. This is an important link to our state's agricultural base, yet it is insulated from the periodic downturns, which plague the farm sector. Strong employment in this sector is being maintained at the Menu Foods plant for the production of pet food and through Tyson, which presents our largest employer in the community with 864 workers. Hills Pet Food, which is building a new plant, is opening June 2010 and will employ 100 people. Interstate Brands has come out of bankruptcy and is hiring additional employees.

In the production of durable goods, our employment base is smaller, but has a broad market spectrum from the manufacturing of leveling vials to the rebuilding of large diesel engines. Major service industries include a state university, technical college, regional medical center, and transportation and lodging facilities. The University continues to work hard to maintain and build its enrollment. Technical training seems to increase in importance as employers express a need for specific trained skills in their production operations. Both of these institutions are

LOCAL ECONOMY - continued

dependent on State funding and the poor fiscal condition of the State is affecting their operations. Attracting new students into these higher education and technical training programs will be competitive, but our local institutions appear to be preparing for the challenge. Transportation, particularly trucking, continues to be an important part of our economy. Our access to highway systems and our central geographical location within our state and nation continue to make this a promising area.

ACCOUNTING SYSTEM AND BUDGETARY CONTROL

The adopted budgets are an integral part of the accounting system providing management control over expenditures in the general fund, special revenue funds, debt service fund and enterprise funds. Kansas statutes require that cash be on hand before expenditure can be authorized, that all expenditures be budgeted, and that the budget not exceed anticipated revenues including carry-forward balances. The adopted budget for any fund may be amended, using the same procedures as for adoption, if the increased expenditures are financed with non-tax revenues. All other budget amendments require the approval of the State Board of Tax Appeals.

Formal budgetary integration is not used for the capital projects funds because budgetary control is achieved through the resolution of authorization and funding. Encumbrance accounting is used for outstanding purchase orders, contracts and other commitments. Encumbrances outstanding at year end are reported as reservations of fund balance since they are not expenditures or liabilities.

THE REPORTING ENTITY AND ITS SERVICES

This report includes all of the funds of the City. The City is financially accountable for the Emporia Public Library, and the Library is included in the City's financial statements. The City Commission appoints all members of the seven member Library Board. Because the Library is not a separate taxing entity by applicable state statutes, the City levies taxes for the Library's operations, which represent approximately 88 percent of total revenues. The operations of the Emporia Public Library are reported as a discretely presented component unit in the City's financial statements.

The City provides a full range of municipal services. The Public Safety program includes police and fire protection; an aquatic center, golf course, tennis courts, neighborhood parks and a community center which provides a well-rounded, active recreation program; the Engineering Department provides essential street and highway construction and maintenance, surveying services, sanitation and other technical assistance to the City; the Public Utilities provide water, sewer and refuse collection services. Additional services provided include building inspection, planning and zoning, as well as general administrative services.

INTERNAL CONTROL

In developing and altering the City's accounting system, consideration is given to the adequacy of the internal controls. The internal controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition and the reliability of financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and the evaluation of costs and benefits requires estimates and judgments by management.

All internal control evaluations occur within the above framework. We believe that the City's internal controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

CASH MANAGEMENT

Cash temporarily idle during the year was invested in time deposits in banks ranging from 30 to 150 days in maturity and in U.S. Government obligations with variable maturities and in the Kansas Municipal Investment Pool. At December 31, 2009, the City's cash resources were divided between demand deposits and investments as follows: in demand deposits and cash on hand 8 percent; and in interest bearing investments 92 percent.

CASH MANAGEMENT - continued

The City's investment policy is to minimize credit and market risks while maintaining a competitive yield on its portfolio. Accordingly, deposits were either insured by federal depository insurance or collateralized.

RISK MANAGEMENT

The City performs limited risk management operations intended to maintain coverage at appropriate levels; manage claims; and monitor carrier performance. The City was self insured for its workers' compensation insurance for the year ended December 31, 2009. As of January 1, 2009, the City has moved its employees' health insurance to a third party provider.

INDEPENDENT AUDIT

State law requires an annual audit of the books of account, financial record and transactions of all administrative departments of the City by independent Certified Public Accountants or Licensed Municipal Public Accounts selected by the City Commission. This requirement has been complied with and the auditor's opinion has been included in this report.

CERTIFICATE OF ACHIEVEMENT

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Emporia for its comprehensive annual financial report for the year ended December 31, 2008. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such comprehensive annual financial reports must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The City of Emporia, Kansas, has received a Certificate of Achievement for the last twenty-four consecutive years (fiscal years 1985-2008). We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to GFOA.

ACKNOWLEDGMENTS

The preparation of this report could not be accomplished without the efficient and dedicated services of the entire staff of the Finance Department. I should like to express my appreciation to all members of the department who assisted and contributed to its preparation. I should also like to thank the Mayor and City Commissioners for their interest and support in planning and conducting the financial operations of the City in a reasonable and progressive manner.

Respectfully submitted,

Janet Harrouff
City Treasurer
May 14, 2010

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Emporia
Kansas

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2008

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

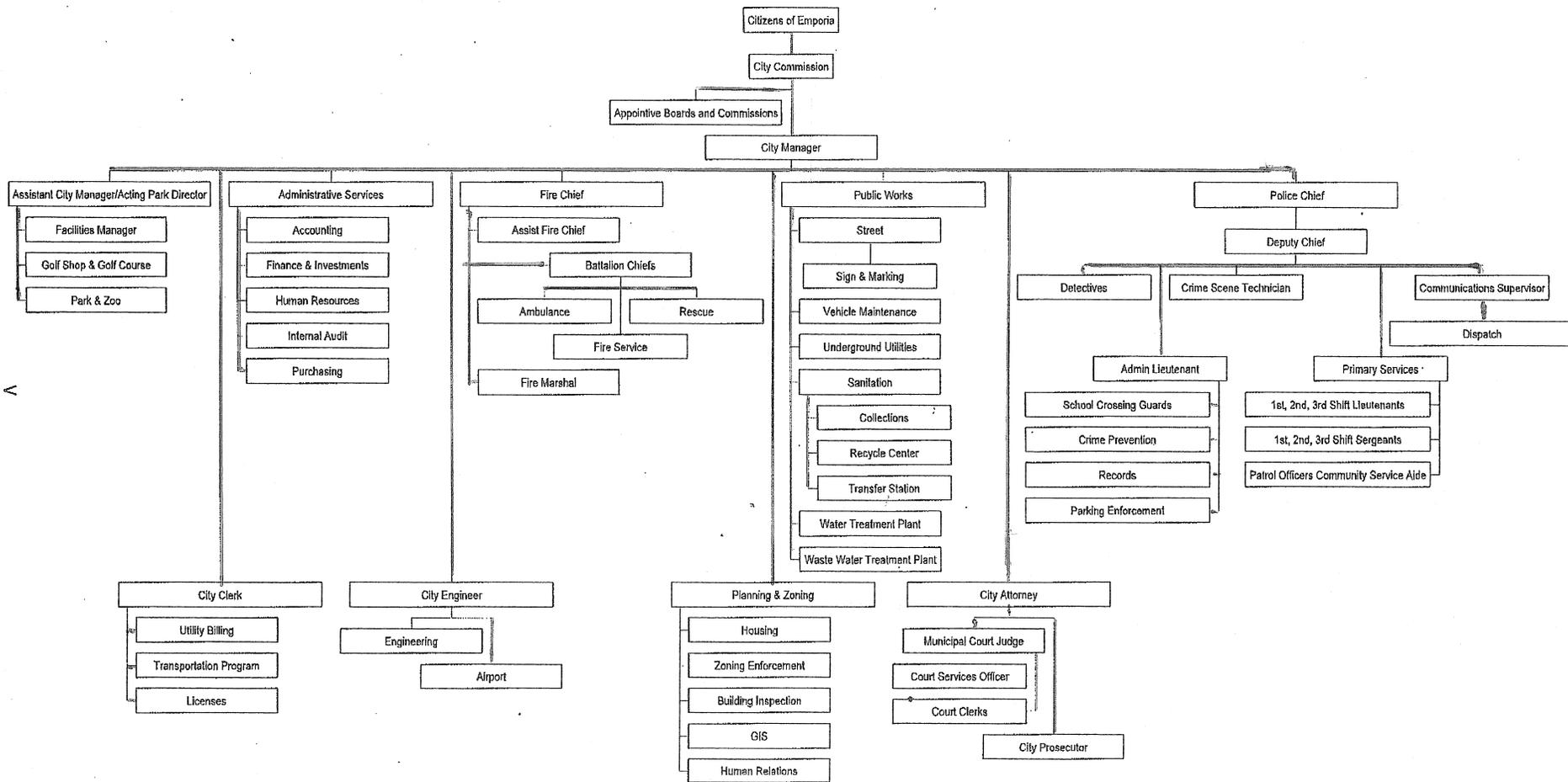


A stylized handwritten signature in black ink, consisting of several loops and a long horizontal stroke.

President

A handwritten signature in black ink that reads "Jeffrey R. Emswiler".

Executive Director



City of Emporia, Kansas

GOVERNING BODY

2009

MAYOR	JEFF LONGBINE
VICE-MAYOR	JIM KESSLER
COMMISSIONER	BOBBIE AGLER
COMMISSIONER	KEVIN NELSON
COMMISSIONER	JULIE JOHNSON

ADMINISTRATIVE OFFICIALS

CITY MANAGER	MATTHEW ZIMMERMAN
ASSISTANT CITY MANAGER	MARK MCANARNEY
DIRECTOR OF ADMINISTRATIVE SERVICES	LARRY BUCKLINGER
CITY CLERK	SUSAN MENDOZA
CITY TREASURER	JANET HARROUFF
CITY ATTORNEY	BLAISE PLUMMER

DEPARTMENT HEADS

PUBLIC WORKS DIRECTOR	RON CHILDERS
CITY ENGINEER	MIKE NOVAK
FIRE CHIEF	JACK TAYLOR
POLICE CHIEF	GARY SMITH

INDEPENDENT AUDITOR'S REPORT

INDEPENDENT AUDITOR'S REPORT
ON THE BASIC FINANCIAL STATEMENTS

Mayor and City Commissioners
City of Emporia, Kansas

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Emporia, Kansas, as of and for the year ended December 31, 2009, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the "Kansas Municipal Audit Guide". Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. And audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, based on our audit, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Emporia, Kansas, at December 31, 2009, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General Fund, Industrial Development Sales Tax Fund and Debt service Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis on pages 3 through 10 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was made for the purpose of forming opinion on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical tables as listed in the table of contents are presented for purposes of additional analysis and are not required part of the basic financial statements. The combining and individual nonmajor fund financial statements and schedules have been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole. We did not audit the data included in the introductory and statistical sections of this report and therefore, we express no opinion thereon.

Agler & Gaeddert, Chartered

May 14, 2010

MANAGEMENT'S DICUSSION AND ANALYSIS

CITY OF EMPORIA, KANSAS

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2009

Unaudited

Our discussion and analysis of the City of Emporia, Kansas financial performance provides an overview of the City's financial activities for the fiscal year ended December 31, 2009. The Emporia Public Library issues a complete financial statement that includes a discussion and analysis. The address for retrieval of this report is in Note I. This narrative should be read in conjunction with the City's letter of transmittal, which begins on page i.

Financial Highlights

- The Government-wide net assets totaled \$88.1 million at the end of the current fiscal year.
- The Government-wide unrestricted current assets exceed the current liabilities by \$9.97 million, representing the City's ability to meet its current obligations when due.
- Total capital assets, net of accumulated depreciation at December 31, 2009 totaled \$118.8 million.
- During the year ended December 31, 2009, the City's total expenses exceeded total revenues (which include charges for services, local taxes and state and federal aid) by \$7.2 million.
- The City's total indebtedness showed a net decrease of \$3.5 million, primarily due to the payment of general obligation bonds and temporary notes. The City did issue additional general obligation bonds in the amount of \$.77 million and temporary notes of \$1.2 million. Total debt payments amounted to \$5.5 million for the year.
- The City's net capital assets decreased \$6.3 million in the current fiscal year.

Using This Financial Report

This annual report consists of two distinct series of financial statements: government-wide and fund financial statements. In addition, the annual report includes budgetary-basis financial statement comparisons, in accordance with the State of Kansas cash basis and budget laws.

The government-wide statements are designed to provide information about the City's activities as a whole and provide a longer-term view of the City's finances. The fund financial statements tell how the City's services for both governmental and business-type activities were financed in the short term as well as what remains for future spending. Fund financial statements report the city's operations in greater detail than the government-wide statements by providing information about the City's most significant funds. In addition, combining statements included in the supplemental information show detail of all other governmental funds. The City also holds fiduciary funds on behalf of various parties. These funds are reported in a separate statement.

Reporting on the City as a Whole (Government Wide)

Statement of Net Assets and the Statement of activities

The view of the city as a whole looks at all financial transactions and asks the question, "Are we in a better financial position as a result of the current year's financial activities?" The Statement of Net Assets and the Statement of Activities provide the basis for answering this question. The statements include all assets and all liabilities using the accrual basis of accounting, which is similar to the accounting method used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses, regardless of when cash is received or paid.

These two statements report the City's net assets and current year change in those net assets. The change in net assets is important because it tells the reader whether the City, as a whole, has improved or diminished its financial position. Over time, increases or decreases in the City's net assets are one indicator of whether its financial health is improving or deteriorating. Causes of these changes may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, state mandates, and the financial condition of the State of Kansas general fund.

CITY OF EMPORIA, KANSAS

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2009

Unaudited

Reporting on the City as a Whole (Government Wide) - continued

In the Statement of Net Assets and the Statement of Activities, the City is divided into two distinct kinds of activities:

Governmental Activities – Most of the City's programs and services are reported here including general government, public safety, highways and streets, culture and recreation, health and environment, building and maintenance, planning and development and airport operation.

Business-Type Activities – These services are provided on a charge for goods and services basis to recover all of the expenses of the goods or services provided. The city's solid waste disposal, sewer utility, and water utility are reported as business-type activities. In addition, the City's workers' compensation fund and the insurance fund are treated as internal service funds.

Reporting the City's Most Significant Funds (Fund Financial Statements)

Fund financial statements provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. The main fund financial statements focus on the City's most significant funds. Combining fund balance sheets and statements of revenues, expenditures and changes in fund balances provide detailed information about all of the City's non-major governmental funds.

Governmental Funds – Most of the City's activities are reported in the governmental funds, which focus on how money flows into and out of the funds and balances left over at fiscal year end available to be spent in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general operations and the basic services it provides. Governmental fund information helps the reader to decide where there are more or fewer financial resources that can be spent in the near term to finance the City's programs. Major differences between the City's governmental activities as reported in the Statement of Net Assets and the Statement of Activities and its governmental funds are reconciled in the Governmental Funds financial statements.

Proprietary Funds – Proprietary funds (Solid Waste Disposal, Sewer Utility and Water Utility) are enterprise funds that use the same basis of accounting as business-type activities, therefore, these statements replicate the information provided in the government-wide financial statements.

The City as a Whole

Government-Wide Assets

Net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Emporia, Kansas, assets exceeded liabilities by \$88.1 million at the end of the current fiscal year.

By far the largest portion of the City of Emporia's net assets (84 percent) reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The City of Emporia uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Emporia's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

CITY OF EMPORIA, KANSAS
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended December 31, 2009
Unaudited

The City as a Whole - continued

The Statement of Net Assets provides the financial position of the City as a whole. The following is a summary of the City's Statement of Net Assets as of December 31, 2009 and 2008:

CITY OF EMPORIA, KANSAS
CONDENSED STATEMENT OF NET ASSETS
December 31, 2009 and 2008

	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>2009</u>	<u>2008</u>	<u>2009</u>	<u>2008</u>	<u>2009</u>	<u>2008</u>
ASSETS						
Current	\$ 15,775,189	\$ 19,130,362	\$ 7,078,762	\$ 5,950,779	\$ 22,853,951	\$ 25,081,141
Net capital	85,651,357	92,618,842	33,151,341	34,960,211	118,802,698	127,579,053
Total assets	<u>\$ 101,426,546</u>	<u>\$ 111,749,204</u>	<u>\$ 40,230,103</u>	<u>\$ 40,910,990</u>	<u>\$ 141,656,649</u>	<u>\$ 152,660,194</u>
LIABILITIES						
Current	11,234,193	12,451,070	2,017,952	2,011,753	13,252,145	14,462,823
Noncurrent	26,786,594	28,136,588	13,513,042	14,731,764	40,299,636	42,868,352
Total liabilities	<u>\$ 38,020,787</u>	<u>\$ 40,587,658</u>	<u>\$ 15,530,994</u>	<u>\$ 16,743,517</u>	<u>\$ 53,551,781</u>	<u>\$ 57,331,175</u>
NET ASSETS						
Invested in capital assets, net of related debt	\$ 55,981,334	\$ 61,752,347	\$ 18,327,412	\$ 18,842,735	\$ 74,308,746	\$ 80,595,082
Restricted for:						
Debt service	443,006	467,128	0	0	443,006	467,128
Unrestricted	6,981,419	8,942,071	6,371,697	5,324,738	13,353,116	14,266,809
Total net assets	<u>\$ 63,405,759</u>	<u>\$ 71,161,546</u>	<u>\$ 24,699,109</u>	<u>\$ 24,167,473</u>	<u>\$ 88,104,868</u>	<u>\$ 95,329,019</u>

An additional portion of the City of Emporia's net assets (.5 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets (13.4 million) may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City of Emporia is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

There was an decrease of \$24,122 in restricted net assets reported in connection with the City of Emporia's governmental activities. This decrease resulted from the decrease in the Debt Service Fund balance.

The City's net assets were decreased by \$7.2 million during the current fiscal year. This decrease was due primarily to depreciation of capital assets during the year of \$9.8 million.

Governmental activities decreased the City of Emporia's net assets by \$7.8 million. This decrease was due primarily to depreciation of capital assets of \$7.6 million and an increase in expenses and growth in the demand for services.

CITY OF EMPORIA, KANSAS

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2009

Unaudited

Governmental Activities

The following is a condensed statement of the City's change in net assets for the year ended December 31, 2009 and 2008:

CITY OF EMPORIA, KANSAS

CONDENSED STATEMENT OF CHANGES IN NET ASSETS

For the Year Ended December 31, 2009 and 2008

	Governmental Activities		Business-Type Activities		Total	
	2009	2008	2009	2008	2009	2008
Revenues						
Program						
Charges for services	\$ 3,678,102	\$ 5,829,277	\$ 11,708,427	\$ 10,891,326	\$ 15,386,529	\$ 16,720,603
Operating grants	2,035,167	2,369,355	0	0	2,035,167	2,369,355
Capital grants	4,645	258,611	0	0	4,645	258,611
General revenues:						
Property tax	14,456,475	13,696,681	0	0	14,456,475	13,696,681
Other	481,399	1,312,518	184,467	345,380	665,866	1,657,898
Total revenues	20,655,788	23,466,442	11,892,894	11,236,706	32,548,682	34,703,148
Expenditures						
General	4,149,676	4,580,920	0	0	4,149,676	4,580,920
Public safety	10,037,060	9,318,358	0	0	10,037,060	9,318,358
Highway & streets	8,601,094	8,122,190	0	0	8,601,094	8,122,190
Culture & recreation	2,942,303	2,772,761	0	0	2,942,303	2,772,761
Health & environment	89,901	72,475	0	0	89,901	72,475
Building maintenance	1,213,665	1,114,909	0	0	1,213,665	1,114,909
Planning & development	1,191,179	1,503,737	0	0	1,191,179	1,503,737
Airport operations	414,202	688,806	0	0	414,202	688,806
Solid waste disposal	0	0	2,764,437	2,712,201	2,764,437	2,712,201
Sewer utility	0	0	3,233,827	2,969,314	3,233,827	2,969,314
Water utility	0	0	3,357,695	3,255,744	3,357,695	3,255,744
Interest on debt	1,777,794	1,924,572	0	0	1,777,794	1,924,572
Total expenses	30,416,874	30,098,728	9,355,959	8,937,259	39,772,833	39,035,987
Increase (decrease) in net assets before transfers	(9,761,086)	(6,632,286)	2,536,935	2,299,447	(7,224,151)	(4,332,839)
Transfers	2,005,299	1,858,133	(2,005,299)	(1,858,133)	0	0
Increase (decrease) in net assets	\$ (7,755,787)	\$ (4,774,153)	\$ 531,636	\$ 441,314	\$ (7,224,151)	\$ (4,332,839)

CITY OF EMPORIA, KANSAS

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2009

Unaudited

Business-type Activities

Business-type activities increased the City of Emporia's net assets by \$531,636 in 2009 compared to \$441,315 for 2008. This change from 2008 to 2009 is attributed to the following: 1) A increase in charges for services of \$817,101 due to water usage and a decrease in other revenues of \$160,914 due to lower interest rates on investments; 2) An increase in expenditures of \$418,700 which was due to an increase in production costs and 3) an increase in net transfers out of \$147,166.

Financial Analysis of the City's Funds

The City uses fund accounting to ensure and demonstrate compliance with state and federal finance related legal requirements. These funds are accounted for on the modified accrual basis of accounting.

The governmental funds of the City provide information on near-term inflows; outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. Unreserved fund balances, in particular, measures the City's net resources available for spending at the end of the City's fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$7.1 million, a decrease of \$2.8 million in comparison with the prior year. Most of this total fund balance amount (\$3.1 million) constitutes capital project fund balances, which are available for spending on large capital projects. The remainders of fund balance amounts were as follows:

\$843,285 Special Revenue Funds available for state defined projects and services.

\$443,006 Debt Service Fund available for debt service requirements.

\$2,680,067 General Fund available for spending at the City's discretion

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, unreserved, undesignated fund balance of the general fund was \$2.6 million. The fund balance of the City's general fund was decreased by \$364,221 during the current fiscal year.

The Industrial Development Sales Tax Fund is used to account for the receipt of retail sales tax and expenditures of funds generated by a portion of the City's retail sales tax. The ending fund balance of the Industrial Development Sales Tax Fund was \$97,244 at December 31, 2009.

The Debt Service Fund has a total fund balance of \$443,006, all of which is reserved for the payment of debt service. The net decrease in fund balance during the current year in the fund was \$24,122. The City issued general obligation bonds with proceeds totaling \$.77 million and \$1.175 million of temporary notes to fund various projects.

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the Water Fund at the end of the year amounted to \$2.1 million, the Sewer Fund at the end of the year amounted to \$3.0 million and those for the Solid Waste Disposal Fund operation amounted to \$1.1 million. The total change in net assets for Solid Waste disposal was an increase of \$301,015, for Sewer the change was an increase of \$47,604 and for Water the change was an increase of \$183,017. The factors concerning the finances of these funds have already been addressed in the discussion of the City's business type activities.

CITY OF EMPORIA, KANSAS

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2009

Unaudited

General Fund Budgeting Highlights

The City's budgets are prepared in accordance with Kansas law and are based primarily on the basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

The City's final General Fund budget was \$15,541,877. The revenues were higher than budgetary estimates by \$4,322 and the expenditures were less than budgetary estimates by \$335,915.

The actual expenditures (before transfers) for the General Fund as of December 31, 2009 were \$15,205,962 compared to the final budget of \$15,541,877. The variance of actual expenditures to budget was \$335,915 under budget for the year ended December 31, 2009. This was due in part to management restriction of expenditures of department heads because of the current economic conditions.

Capital Assets and Debt Administration

The City's investment in capital assets for its governmental and business-type activities totaled \$118.8 million (net of accumulated depreciation) as of December 31, 2009. This investment in capital assets includes land, buildings and systems, improvements, machinery and equipment, park facilities, roads, highways and bridges. The decrease in the City's investment in capital assets for the current fiscal year for governmental activities was 7.5% and a 5.2% decrease for business-type activities.

Major capital asset events during the current fiscal year included the following:

Continued working on street improvements at the intersection of U.S. Hwy 50 and Graphic Arts road in the amount of \$872,587.

Resurfaced U.S. Hwy 50 between Prairie and Industrial at a cost of \$357,816.

Reconstructed 8th Avenue from Constitution to Mechanic at a cost of \$114,077.

Completed street rehabilitation on various streets within the city limits at a cost of \$389,355.

Completed new left-turn lanes at the intersection of Industrial Road and 15th Avenue at a cost of \$197,348.

Relocated utilities for 15th & Industrial left turn lane project at a cost of \$48,180.

Completed asphalt overlay on 24th Avenue from Prairie to Industrial Road at a cost of \$71,913.

Continued project to replace the bridge over KTA on 18th Avenue at a cost of \$332,157.

Relocated utilities for the 18th Avenue bridge over KTA at a cost of \$47,694.

Completed storm sewer culvert repair on 18th Avenue at a cost of \$6,352.

Repaired the old Solden's Grove bridge at a cost of \$24,446.

Completed water main repair in the 1800 block of Merchant St at a cost of \$45,840.

Start replacing water basin and other repairs at water plant at a cost of \$132,233.

CITY OF EMPORIA, KANSAS

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2009

Unaudited

Additional information on the City's capital assets can be found in Note III of the financial statements.

At December 31, 2009, the City had total debt outstanding of \$44 million, backed by the full faith and credit of the City. Total long-term debt decreased for payments in the amount of \$5,478,435 for the fiscal year ended December 31, 2009. The City is rated by one of the three rating agencies (Standards & Poor's) and has a rating of A+. The ratio of bonded debt to assessed valuation for the City is 60.69%. In 2009, the City issued \$770,000 of general obligation bonds and \$1.175 million of temporary notes to finance a variety of projects and improvements.

Additional information on the City's general long term debt can be found in Note III to the financial statements.

Economic Factors and Next Year's Budgets and Rates

The unemployment rate for the City is currently 7.16% (as of April 2010). The City Commission has taken steps to ensure the General and Utility Funds remain balanced even with declining revenues and unanticipated expenses. The revenues and expenses are reviewed weekly by City Management and quarterly by the City Commission and any necessary budget adjustments are made in a prompt and reasonable matter.

The occupancy rate in the downtown district remains at a consistent 90%. The Emporia Main Street organization approved a master plan for the downtown, called Community Initiated Development, in 2009. Other organizations involved with the CID include the City of Emporia, Emporia Area Chamber of Commerce and Regional Development Agency of East Central Kansas. The plan is designed to develop ways to increase the variety of retail, dining and entertainment options in the downtown area and to improve occupancy rates. A direct result of CID is the construction of a mixed retail and residential building which opened in the summer of 2009. The mixture will encourage people to live downtown and increase the population base for the retailers. Emporia Main Street and the City envision more mixed use developments in the future.

Vacancy rates across Emporia also increased in 2009. The City continues aggressively to promote industrial and retail economic development to fill these vacancies, improve the quality of life in Emporia and to further diversify the Emporia economy. The city funds the office of a Professional Economic Development position that aggressively seeks new employment opportunities and investment in the community. City officials have attended the International Conference of Shopping Centers for the last several years, which is normally attended by over 50,000 retailers, developers and government officials. A direct result of attending the conference was a proposed retail development anchored by a Lowe's and includes 2 additional sites for sit down restaurants, a junior box and a 5-stall strip mall. The project is currently delayed due to the national economy.

There were bright spots in the local economy in 2009. The construction of the Hill's Pet Nutrition Inc. began in 2009 and will be open for business in 2010. The facility will employ over 100 employees and will have an approximate 350,000 square foot square warehouse and a total investment of well over \$100,000,000.00. Several other local businesses have also added additional employment during 2009.

Due to budget cuts and a tight control on spending, the City maintained and a significant balance in the General Fund for the third consecutive fiscal year. Some major causes for the lower than anticipated loss in 2009 included not filling positions left by retiring or leaving employees, eliminating or reducing capital projects and having several operational projects come under budget.

CITY OF EMPORIA, KANSAS

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2009

Unaudited

Economic Factors and Next Year's Budgets and Rates - continued

The Water Fund had a small cash surplus in 2009. The cause of the surplus was the elimination of a number of capital projects and not filling a Maintenance Worker position. The City cannot continue to defer capital projects indefinitely, as noted in the deficit in the Water Fund when including overall assets. A 19% rate increase began December 1, 2009.

The Sewer Fund had a very large surplus in the 2009 fiscal year. This was due to a 30% rate increase effective June 1, 2007. The high rate increase was due in part to the City's desire to increase revenues in order to pay for capital projects with cash from operating revenues rather than bonds. A number of capital projects originally included in the Capital Improvement Plan will no longer be necessary, leaving a large surplus in 2009.

The Solid Waste Fund had a healthy cash balance in 2009. The City increased rates in the amount of 16% on December 1, 2009. The cause was the delay in purchasing certain capital items and delaying filling open positions. Revenues are down noticeably in 2009, again due to the national economy. A large impact has been the collapse of the market for recyclables. The City has delayed large capital equipment purchases from 2009 to 2010.

The collection of revenue from a County wide sales tax for capital projects started in 2009. The proceeds of the Multi-year fund will be used for capital projects in the community. The sales tax is expected to generate approximately \$2 million dollars per year for the next five years.

The City Commission has expressed their intent to fund capital purchases in the Utility Funds with cash whenever possible. A cash management policy was adopted in 2009 for the General Fund and Utility Funds. This policy establishes minimum level of reserves at 15% of non-pass thru expenses in the General Fund. For the Utility Funds the policy includes steps the City should take in the event reserves fall below the 20% level.

Contacting the City

This financial report is designed to provide a general overview of the City's finances. If you have questions about this report or need additional financial information, contact the City's Finance Department at 104 E 5th Avenue, Emporia, Kansas 66801.

BASIC FINANCIAL STATEMENTS

CITY OF EMPORIA, KANSAS

STATEMENT OF NET ASSETS

December 31, 2009

ASSETS	Governmental Activities	Business-type Activities	Primary	Component Unit
			Government Total	Emporia Public Library
ASSETS				
Current assets:				
Cash and investments	\$ 8,143,025	\$ 5,402,208	\$ 13,545,233	\$ 397,278
Accounts receivable (net of allowance)	7,442,651	1,124,881	8,567,532	0
Inventory	0	319,625	319,625	0
Deferred charges	189,514	232,048	421,562	0
Total current assets	<u>15,775,189</u>	<u>7,078,762</u>	<u>22,853,951</u>	<u>397,278</u>
Capital assets:				
Land	1,683,849	210,525	1,894,374	0
Capital assets	227,014,931	66,457,547	293,472,478	664,534
Less: accumulated depreciation	<u>(143,047,423)</u>	<u>(33,516,731)</u>	<u>(176,564,154)</u>	<u>(294,504)</u>
Total net capital assets	<u>85,651,357</u>	<u>33,151,341</u>	<u>118,802,698</u>	<u>370,030</u>
Total assets	<u>\$ 101,426,546</u>	<u>\$ 40,230,103</u>	<u>\$ 141,656,649</u>	<u>\$ 767,308</u>
LIABILITIES				
Current liabilities:				
Accounts payable	\$ 309,707	\$ 212,530	\$ 522,237	\$ 19,702
Accrued liabilities	548,467	243,568	792,035	0
Interest payable	397,905	175,200	573,105	0
Unearned revenue	6,234,923	0	6,234,923	0
Unpaid claims	369,693	0	369,693	0
Current portion of				
Compensated absences payable	245,035	37,884	282,919	18,472
Loans payable	27,029	0	27,029	0
Notes payable	0	760,204	760,204	0
General obligation bonds & temporary notes	<u>3,101,434</u>	<u>588,566</u>	<u>3,690,000</u>	<u>0</u>
Total current liabilities	<u>11,234,193</u>	<u>2,017,952</u>	<u>13,252,145</u>	<u>38,174</u>
Noncurrent liabilities:				
Compensated absences payable	245,034	37,883	282,917	0
General obligation bonds & temporary notes	26,527,841	2,717,160	29,245,001	0
Loans payable	13,719	0	13,719	0
Notes payable	<u>0</u>	<u>10,757,999</u>	<u>10,757,999</u>	<u>0</u>
Total noncurrent liabilities	<u>26,786,594</u>	<u>13,513,042</u>	<u>40,299,636</u>	<u>0</u>
Total Liabilities	<u>\$ 38,020,787</u>	<u>\$ 15,530,994</u>	<u>\$ 53,551,781</u>	<u>\$ 38,174</u>
NET ASSETS				
Invested in capital assets, net of related debt	\$ 55,981,334	\$ 18,327,412	\$ 74,308,746	\$ 370,030
Restricted for:				
Debt service	443,006	0	443,006	0
Grantor restricted	0	0	0	4,108
Donor restricted	0	0	0	30,258
Unrestricted	<u>6,981,419</u>	<u>6,371,697</u>	<u>13,353,116</u>	<u>324,738</u>
Total net assets	<u>\$ 63,405,759</u>	<u>\$ 24,699,109</u>	<u>\$ 88,104,868</u>	<u>\$ 729,134</u>

The accompanying notes are an integral part of this statement.

CITY OF EMPORIA, KANSAS

STATEMENT OF ACTIVITIES
For the year ended December 31, 2009

	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities:				
General government	\$ 4,149,676	\$ 2,534,303	\$ 324,371	\$ 0
Public safety	10,037,060	1,143,799	170,905	3,645
Highway and streets	8,601,094	0	742,897	0
Culture and recreation	2,942,303	0	511,824	1,000
Health and environment	89,901	0	102,620	0
Building maintenance	1,213,665	0	167,550	0
Planning and development	1,191,179	0	15,000	0
Airport operations	414,202	0	0	0
Interest on long-term debt	1,777,794	0	0	0
Total governmental activities	<u>30,416,874</u>	<u>3,678,102</u>	<u>2,035,167</u>	<u>4,645</u>
Business-type activities:				
Solid waste disposal	2,764,437	3,487,385	0	0
Sewer utility	3,233,827	3,962,051	0	0
Water utility	3,357,695	4,258,991	0	0
Total business-type activities	<u>9,355,959</u>	<u>11,708,427</u>	<u>0</u>	<u>0</u>
Total primary government	<u>\$ 39,772,833</u>	<u>\$ 15,386,529</u>	<u>\$ 2,035,167</u>	<u>\$ 4,645</u>
Component unit:				
Emporia Public Library				
Culture and recreation	\$ 858,786	\$ 26,022	\$ 824,506	\$ 0
Total component unit	<u>\$ 858,786</u>	<u>\$ 26,022</u>	<u>\$ 824,506</u>	<u>\$ 0</u>

General Revenues:

Property taxes levied for
 General purposes
 Debt service
Investment earnings
Miscellaneous
Transfers, net

Total general revenues and transfers

Change in net assets

Net assets- beginning

Net assets- ending

The accompanying notes are an integral part of this statement.

**Net (Expenses) Revenue
and Changes in Net Assets**

<u>Primary Government</u>			<u>Component Unit</u>
<u>Governmental Activities</u>	<u>Business Type Activities</u>	<u>Total</u>	<u>Emporia Public Library</u>
\$ (1,291,002)	\$ 0	\$ (1,291,002)	\$ 0
(8,718,711)	0	(8,718,711)	0
(7,858,197)	0	(7,858,197)	0
(2,429,479)	0	(2,429,479)	0
12,719	0	12,719	0
(1,046,115)	0	(1,046,115)	0
(1,176,179)	0	(1,176,179)	0
(414,202)	0	(414,202)	0
(1,777,794)	0	(1,777,794)	0
<u>(24,698,960)</u>	<u>0</u>	<u>(24,698,960)</u>	<u>0</u>
0	722,948	722,948	0
0	728,224	728,224	0
0	901,296	901,296	0
<u>0</u>	<u>2,352,468</u>	<u>2,352,468</u>	<u>0</u>
<u>(24,698,960)</u>	<u>2,352,468</u>	<u>(22,346,492)</u>	<u>0</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ (8,258)</u>
<u>0</u>	<u>0</u>	<u>0</u>	<u>(8,258)</u>
11,819,005	0	11,819,005	0
2,637,470	0	2,637,470	0
205,596	30,019	235,615	8,909
275,803	154,448	430,251	3,016
2,005,299	(2,005,299)	0	0
<u>16,943,173</u>	<u>(1,820,832)</u>	<u>15,122,341</u>	<u>11,925</u>
(7,755,787)	531,636	(7,224,151)	3,667
<u>71,161,546</u>	<u>24,167,473</u>	<u>95,329,019</u>	<u>725,467</u>
<u>\$ 63,405,759</u>	<u>\$ 24,699,109</u>	<u>\$ 88,104,868</u>	<u>\$ 729,134</u>

CITY OF EMPORIA, KANSAS

BALANCE SHEET
GOVERNMENTAL FUNDS
December 31, 2009

	General Fund	Industrial Development Sales Tax	Debt Service	Bridge Projects	Other Governmental Funds	Total Governmental Funds
ASSETS						
Cash and investments	\$ 2,289,771	\$ 97,244	\$ 443,006	\$ 1,711,680	\$ 2,171,660	\$ 6,713,362
Receivables						
Accounts	1,033,107	0	0	0	174,621	1,207,728
Taxes	3,390,759	0	2,185,514	0	658,650	6,234,923
Due from other funds	149,544	0	0	0	0	149,544
Total assets	<u>\$ 6,863,181</u>	<u>\$ 97,244</u>	<u>\$ 2,628,520</u>	<u>\$ 1,711,680</u>	<u>\$ 3,004,931</u>	<u>\$ 14,305,556</u>
LIABILITIES						
Accounts payable	\$ 251,380	\$ 0	\$ 0	\$ 0	\$ 58,007	\$ 309,387
Accrued liabilities	540,975	0	0	0	7,492	548,467
Due to other funds	0	0	0	0	149,544	149,544
Deferred revenue	3,390,759	0	2,185,514	0	658,650	6,234,923
Total liabilities	<u>4,183,114</u>	<u>0</u>	<u>2,185,514</u>	<u>0</u>	<u>873,693</u>	<u>7,242,321</u>
FUND BALANCE						
Reserved for						
Encumbrances	46,433	0	0	0	232,543	278,976
Unreserved						
Undesignated, reported in:						
Special revenue	0	97,244	0	0	725,428	822,672
Debt service	0	0	443,006	0	0	443,006
Capital projects	0	0	0	1,711,680	1,173,267	2,884,947
General Fund	2,633,634	0	0	0	0	2,633,634
Total fund balance	<u>2,680,067</u>	<u>97,244</u>	<u>443,006</u>	<u>1,711,680</u>	<u>2,131,238</u>	<u>7,063,235</u>
Total liabilities & fund balances	<u>\$ 6,863,181</u>	<u>\$ 97,244</u>	<u>\$ 2,628,520</u>	<u>\$ 1,711,680</u>	<u>\$ 3,004,931</u>	<u>\$ 14,305,556</u>

The accompanying notes are an integral part of this statement.

CITY OF EMPORIA, KANSAS

RECONCILIATION OF THE TOTAL GOVERNMENTAL FUND BALANCES TO
NET ASSETS OF GOVERNMENTAL ACTIVITIES

December 31, 2009

Total Governmental Fund Balances		\$	7,063,235
Amounts reported for governmental activities in the statement of net assets are different because:			
Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of certain internal service funds are included in governmental activities in the statement of net assets.			
			1,059,650
Bond issuance costs are amortized over the life of the bonds for generally accepted accounting principles but expensed for fund purposes. The amount of unamortized bond issuance costs as of December 31, 2009.			
			189,514
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds			
	The cost of capital assets is	228,698,780	
	Accumulated depreciation is	<u>143,047,423</u>	85,651,357
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term liabilities at year end consist of:			
	General obligation bonds payable	29,629,275	
	Loans payable	40,748	
	Interest payable	397,905	
	Compensated absences payable	<u>490,069</u>	<u>(30,557,997)</u>
Net Assets of Governmental Activities		\$	<u><u>63,405,759</u></u>

The accompanying notes are an integral part of this statement.

CITY OF EMPORIA, KANSAS

STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS

For the Year Ended December 31, 2009

	General	Industrial	Debt	Bridge	Other	Total
	Fund	Development	Service	Projects	Governmental	Governmental
REVENUES		Sales Tax			Funds	Funds
Taxes	\$ 11,084,364	\$ 0	\$ 2,546,735	\$ 0	\$ 734,641	\$ 14,365,740
Charges for services	2,534,303	0	0	0	0	2,534,303
Special assessments	0	0	90,735	0	0	90,735
Intergovernmental	324,371	15,000	0	0	1,695,796	2,035,167
Licenses and permits	325,369	0	0	0	0	325,369
Fines and fees	818,430	0	0	0	0	818,430
Use of money & property	160,225	1,112	8,025	18,044	18,190	205,596
Contributions	0	0	0	0	4,645	4,645
Miscellaneous	98,720	44,595	5	0	132,483	275,803
Total revenues	<u>15,345,782</u>	<u>60,707</u>	<u>2,645,500</u>	<u>18,044</u>	<u>2,585,755</u>	<u>20,655,788</u>
EXPENDITURES						
General government	1,303,665	0	0	0	1,939,126	3,242,791
Public safety	9,582,822	0	0	0	145,562	9,728,384
Highways & streets	315,673	0	0	883,212	703,843	1,902,728
Culture & recreation	1,757,538	0	0	0	719,599	2,477,137
Health & environment	0	0	0	0	89,901	89,901
Building maintenance	1,213,665	0	0	0	0	1,213,665
Plan & development	525,907	565,294	0	0	99,978	1,191,179
Airport operations	401,438	0	0	0	0	401,438
Appropriation	58,820	0	0	0	0	58,820
Capital outlay	0	0	0	96,642	1,664,799	1,761,441
Debt service				0		
Principal	0	0	2,675,000	0	1,456,434	4,131,434
Interest	0	0	1,237,427	0	67,074	1,304,501
Total expenditures	<u>15,159,528</u>	<u>565,294</u>	<u>3,912,427</u>	<u>979,854</u>	<u>6,886,316</u>	<u>27,503,419</u>
Excess (deficiency) of revenues over (under) expenditures	<u>186,254</u>	<u>(504,587)</u>	<u>(1,266,927)</u>	<u>(961,810)</u>	<u>(4,300,561)</u>	<u>(6,847,631)</u>
OTHER FINANCING SOURCES (USES)						
Transfers in	2,132,520	608,720	1,242,805	0	1,909,074	5,893,119
Transfers out	(2,682,995)	(272,275)	0	(391,766)	(540,784)	(3,887,820)
Bond costs/discount	0	0	0	0	(26,585)	(26,585)
Sale of bonds	0	0	0	0	1,945,000	1,945,000
Total other financing sources (uses)	<u>(550,475)</u>	<u>336,445</u>	<u>1,242,805</u>	<u>(391,766)</u>	<u>3,286,705</u>	<u>3,923,714</u>
Changes in fund balances	(364,221)	(168,142)	(24,122)	(1,353,576)	(1,013,856)	(2,923,917)
Fund balance:						
Beginning of year	<u>3,044,288</u>	<u>265,386</u>	<u>467,128</u>	<u>3,065,256</u>	<u>3,145,094</u>	<u>9,987,152</u>
End of year	<u>\$ 2,680,067</u>	<u>\$ 97,244</u>	<u>\$ 443,006</u>	<u>\$ 1,711,680</u>	<u>\$ 2,131,238</u>	<u>\$ 7,063,235</u>

The accompanying notes are an integral part of this statement.

CITY OF EMPORIA, KANSAS

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCES WITH
THE GOVERNMENT WIDE STATEMENT OF ACTIVITIES

December 31, 2009

Total Net Change In Fund Balances- Governmental Funds \$ (2,923,917)

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays to purchase or build assets are reported in governmental funds as expenditures. However, for governmental activities those costs are shown in the statement of net assets and allocated over their estimated useful lives as annual depreciation expenses in the statement of activities. This is the amount by which capital outlays exceed depreciation in the period.

Capital outlays	1,761,441	
Depreciation expense	<u>(7,656,049)</u>	(5,894,608)

Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The revenues and expenses of certain internal service funds are included in governmental activities in the statement of activities. (179,663)

Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however, interest expense is recognized as the interest accrues, regardless of when it is due. This is the amount by which interest accrual changed. (473,293)

Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. (490,709)

Proceeds of bonds is a revenue in the governmental funds, but it increases long-term liabilities in the statement of net assets and does not affect the statement of activities. (1,945,000)

Repayment of loan principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the statement of net assets and does not affect the statement of activities. 25,970

Repayment of bond principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the statement of net assets and does not affect the statement of activities. 4,131,434

Bond costs are expensed in the governmental funds, but in the statement of assets these costs are amortized over the life of the bond

Bond cost amortization	(32,586)	
Bond costs in current year to be amortized	<u>26,585</u>	<u>(6,001)</u>

Changes In Net Assets of Governmental Activities \$ (7,755,787)

The accompanying notes are an integral part of this statement.

CITY OF EMPORIA, KANSAS

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET

GENERAL FUND

For the year ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance Favorable (Unfavorable)
				Original	Final	
REVENUES						
Taxes	\$ 11,084,364	\$ 0	\$ 11,084,364	\$ 11,957,424	\$ 11,957,424	\$ (873,060)
Intergovernmental	324,371	0	324,371	563,150	563,150	(238,779)
Licenses and permits	325,369	0	325,369	164,608	164,608	160,761
Charges for services	2,534,303	0	2,534,303	1,720,345	1,720,345	813,958
Fines and fees	818,430	0	818,430	639,793	639,793	178,637
Use of money & property	160,225	0	160,225	163,180	163,180	(2,955)
Reimbursements	0	0	0	120,750	120,750	(120,750)
Miscellaneous	98,720	0	98,720	12,200	12,200	86,520
Total revenues	15,345,782	0	15,345,782	\$ 15,341,450	\$ 15,341,450	\$ 4,332
EXPENDITURES						
General government	1,303,665	0	1,303,665	\$ 1,974,382	\$ 1,974,382	\$ 670,717
Public safety						
Law enforcement	4,743,146	24,628	4,767,774	4,683,620	4,683,620	(84,154)
Animal control	129,430	0	129,430	163,355	163,355	33,925
Court services	402,305	2,750	405,055	502,329	502,329	97,274
Ambulance	2,488,282	7,555	2,495,837	1,972,234	1,972,234	(523,603)
Fire	1,819,659	0	1,819,659	2,087,869	2,087,869	268,210
Total public safety	9,582,822	34,933	9,617,756	9,409,407	9,409,407	(208,349)
Highways & streets						
Maintenance						
Maintenance	48,710	0	48,710	26,079	26,079	(22,631)
Snow removal	35,517	0	35,517	38,685	38,685	3,168
Street lighting	231,446	0	231,446	230,000	230,000	(1,446)
Total highways & streets	315,673	0	315,673	294,764	294,764	(20,909)
Culture & recreation						
Culture & recreation	34,629	0	34,629	0	0	(34,629)
Park	663,716	3,762	667,478	641,228	641,228	(26,250)
Swimming pool/						
Peter Pan Park	104,054	0	104,054	94,849	94,849	(9,205)
Golf course	446,050	0	446,050	443,456	443,456	(2,594)
Golf shop	209,555	6,699	216,254	255,605	255,605	39,351
Zoo	299,534	0	299,534	352,914	352,914	53,380
Total culture & recreation	1,757,538	10,461	1,767,998	1,788,052	1,788,052	20,054

The accompanying notes are an integral part of this statement.

CITY OF EMPORIA, KANSAS

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
GENERAL FUND

For the year ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance Favorable (Unfavorable)
				Original	Final	
EXPENDITURES - continued						
Building & maintenance						
Engineering	\$ 355,043	\$ 1,039	\$ 356,082	\$ 622,161	\$ 622,161	\$ 266,079
Grounds maintenance	93,158	0	93,158	113,949	113,949	20,791
Civic building	674,755	0	674,755	556,809	556,809	(117,946)
Library maintenance	61,594	0	61,594	77,886	77,886	16,292
Concessions	29,116	0	29,116	0	0	(29,116)
Total building & maintenance	<u>1,213,665</u>	<u>1,039</u>	<u>1,214,705</u>	<u>1,370,805</u>	<u>1,370,805</u>	<u>156,100</u>
Planning & development	<u>525,907</u>	<u>0</u>	<u>525,907</u>	<u>126,463</u>	<u>126,463</u>	<u>(399,444)</u>
Airport operations	<u>401,438</u>	<u>0</u>	<u>401,438</u>	<u>509,904</u>	<u>509,904</u>	<u>108,466</u>
Appropriations	<u>58,820</u>	<u>0</u>	<u>58,820</u>	<u>68,100</u>	<u>68,100</u>	<u>9,280</u>
Total expenditures	<u>15,159,528</u>	<u>46,433</u>	<u>15,205,962</u>	<u>15,541,877</u>	<u>15,541,877</u>	<u>335,915</u>
Excess (deficiency) of revenues over (under) expenditures	186,254	(46,433)	139,820	(200,427)	(200,427)	340,247
OTHER FINANCING SOURCES (USES)						
Transfers in	2,132,520	0	2,132,520	2,230,201	2,230,201	(97,681)
Transfers out	<u>(2,682,995)</u>	<u>0</u>	<u>(2,682,995)</u>	<u>(2,537,549)</u>	<u>(2,537,549)</u>	<u>(145,446)</u>
Total other financing sources (uses)	<u>(550,475)</u>	<u>0</u>	<u>(550,474)</u>	<u>(307,348)</u>	<u>(307,348)</u>	<u>(243,126)</u>
Excess (deficiency) of revenues and other sources over (under) expenditures & other (uses)	(364,221)	(46,433)	(410,654)	<u>(507,775)</u>	<u>(507,775)</u>	<u>97,120</u>
FUND BALANCE						
Beginning of year	<u>3,044,288</u>	<u>0</u>	<u>3,044,288</u>			
End of year	<u>\$ 2,680,067</u>	<u>\$ 0</u>	<u>\$ 2,633,634</u>			

The accompanying notes are an integral part of this statement.

CITY OF EMPORIA, KANSAS

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCE - ACTUAL AND BUDGET
 INDUSTRIAL DEVELOPMENT SALES TAX FUND
 For the year ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance Favorable (Unfavorable)
				Original	Final	
REVENUES						
Intergovernmental	\$ 15,000	\$ 0	\$ 15,000	\$ 0	\$ 0	\$ 15,000
Use of money & property	1,112	0	1,112	5,000	5,000	(3,888)
Miscellaneous	44,595	0	44,595	0	0	44,595
Total revenues	<u>60,707</u>	<u>0</u>	<u>60,707</u>	<u>\$ 5,000</u>	<u>\$ 5,000</u>	<u>\$ 55,707</u>
EXPENDITURES						
Planning and development						
Contractual services	565,294	0	565,294	\$ 817,395	\$ 817,395	\$ 252,101
Debt service						
Principal	0	0	0	0	0	0
Interest & other charges	0	0	0	0	0	0
Total expenditures	<u>565,294</u>	<u>0</u>	<u>565,294</u>	<u>817,395</u>	<u>817,395</u>	<u>252,101</u>
Excess (deficiency) of revenues over expenditures	<u>(504,587)</u>	<u>0</u>	<u>(504,587)</u>	<u>(812,395)</u>	<u>(812,395)</u>	<u>307,808</u>
OTHER FINANCING SOURCES						
Transfers in	608,720	0	608,720	643,037	643,037	(34,317)
Transfers out	<u>(272,275)</u>	<u>0</u>	<u>(272,275)</u>	<u>272,275</u>	<u>272,275</u>	<u>544,550</u>
Total other financing sources	<u>336,445</u>	<u>0</u>	<u>336,445</u>	<u>915,312</u>	<u>915,312</u>	<u>(34,317)</u>
Excess of revenues over (under) expenditures and other financing (uses)	<u>(168,142)</u>	<u>0</u>	<u>(168,142)</u>	<u>\$ 102,917</u>	<u>\$ 102,917</u>	<u>\$ 273,491</u>
FUND BALANCE						
Beginning of year	<u>265,386</u>	<u>0</u>	<u>265,386</u>			
End of year	<u>\$ 97,244</u>	<u>\$ 0</u>	<u>\$ 97,244</u>			

The accompanying notes are an integral part of this statement.

CITY OF EMPORIA, KANSAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
DEBT SERVICE FUND

For the Year Ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance with Final Budget Favorable (Unfavorable)
				Original	Final	
REVENUES						
Taxes	\$ 2,546,735	\$ 0	\$ 2,546,735	\$ 2,499,628	\$ 2,499,628	\$ 47,107
Special assessments	90,735	0	90,735	0	0	90,735
Use of money & property	8,025	0	8,025	25,000	25,000	(16,975)
Miscellaneous	5	0	5	0	0	5
Total revenues	<u>2,645,500</u>	<u>0</u>	<u>2,645,500</u>	<u>\$ 2,524,628</u>	<u>\$ 2,524,628</u>	<u>\$ 120,872</u>
EXPENDITURES						
Debt Service						
Principal	2,675,000	0	2,675,000	2,689,483	2,689,483	14,483
Interest	<u>1,237,427</u>	<u>0</u>	<u>1,237,427</u>	<u>1,269,680</u>	<u>1,269,680</u>	<u>32,253</u>
Total expenditures	<u>3,912,427</u>	<u>0</u>	<u>3,912,427</u>	<u>\$ 3,959,163</u>	<u>\$ 3,959,163</u>	<u>\$ 46,736</u>
Excess of revenues over (under) expenditures	(1,266,927)	0	(1,266,927)			
OTHER FINANCING SOURCES						
Transfers in	<u>1,242,805</u>	<u>0</u>	<u>1,242,805</u>	<u>1,104,633</u>	<u>1,104,633</u>	<u>138,172</u>
Total other financing sources (uses)	<u>1,242,805</u>	<u>0</u>	<u>1,242,805</u>	<u>\$ 1,104,633</u>	<u>\$ 1,104,633</u>	<u>\$ 138,172</u>
Excess of revenues over (under) expenditures & other financing (uses)	<u>(24,122)</u>	<u>0</u>	<u>(24,122)</u>			
FUND BALANCE						
Beginning of year	<u>467,128</u>	<u>0</u>	<u>467,128</u>			
End of year	<u>\$ 443,006</u>	<u>\$ 0</u>	<u>\$ 443,006</u>			

The accompanying notes are an integral part of this statement.

CITY OF EMPORIA, KANSAS

STATEMENT OF NET ASSETS
 PROPRIETARY FUNDS
 December 31, 2009

ASSETS	Business-Type Activities				
	Enterprise Funds				Internal Service Funds
	Solid Waste Disposal	Sewer Utility	Water Utility	Total Enterprise Funds	
Current assets:					
Cash and cash equivalents	\$ 1,100,404	\$ 2,831,829	\$ 1,469,975	\$ 5,402,208	\$ 729,663
Investments	0	0	0	0	700,000
Receivables (net of allowance for uncollectibles)	318,037	392,717	414,127	1,124,881	0
Inventory	0	0	319,625	319,625	0
Deferred charges	0	0	232,048	232,048	0
Total current assets	<u>1,418,441</u>	<u>3,224,546</u>	<u>2,435,775</u>	<u>7,078,762</u>	<u>1,429,663</u>
Capital assets:					
Land	102,625	7,702	100,198	210,525	0
Capital assets	3,805,517	34,784,335	27,867,695	66,457,547	0
Less: accumulated depreciation	<u>(2,048,840)</u>	<u>(17,453,158)</u>	<u>(14,014,733)</u>	<u>(33,516,731)</u>	<u>0</u>
Total net capital assets	<u>1,859,302</u>	<u>17,338,879</u>	<u>13,953,160</u>	<u>33,151,341</u>	<u>0</u>
Total assets	<u>\$ 3,277,743</u>	<u>\$ 20,563,425</u>	<u>\$ 16,388,935</u>	<u>\$ 40,230,103</u>	<u>\$ 1,429,663</u>
LIABILITIES					
Current liabilities:					
Accounts payable	\$ 91,607	\$ 40,424	\$ 80,499	\$ 212,530	\$ 320
Accrued liabilities	184,859	12,483	46,226	243,568	0
Interest payable	1,113	81,752	92,335	175,200	0
Unpaid claims	0	0	0	0	369,693
Current portion of:					
Compensated absences payable	5,234	6,907	25,743	37,884	0
Notes payable	0	542,032	218,172	760,204	0
General obligation bonds payable	23,566	0	565,000	588,566	0
Total current liabilities	<u>306,379</u>	<u>683,598</u>	<u>1,027,975</u>	<u>2,017,952</u>	<u>370,013</u>
Noncurrent liabilities:					
Compensated absences payable	5,234	6,907	25,742	37,883	0
General obligation bonds payable	22,160	0	2,695,000	2,717,160	0
Notes payable	0	8,016,782	2,741,217	10,757,999	0
Total noncurrent liabilities	<u>27,394</u>	<u>8,023,689</u>	<u>5,461,959</u>	<u>13,513,042</u>	<u>0</u>
Total liabilities	<u>\$ 333,773</u>	<u>\$ 8,707,287</u>	<u>\$ 6,489,934</u>	<u>\$ 15,530,994</u>	<u>\$ 370,013</u>
NET ASSETS					
Invested in capital assets, net of related debt	\$ 1,813,576	\$ 8,780,065	\$ 7,733,771	\$ 18,327,412	\$ 0
Reserved for encumbrances	19,558	61,767	23,391	104,716	0
Unrestricted	<u>1,110,836</u>	<u>3,014,306</u>	<u>2,141,839</u>	<u>6,266,981</u>	<u>1,059,650</u>
Total net assets	<u>\$ 2,943,970</u>	<u>\$ 11,856,138</u>	<u>\$ 9,899,001</u>	<u>\$ 24,699,109</u>	<u>\$ 1,059,650</u>

The accompanying notes are an integral part of this statement.

CITY OF EMPORIA, KANSAS

STATEMENT OF REVENUES, EXPENSES
AND CHANGES IN NET ASSETS
PROPRIETARY FUNDS

For the year ended December 31, 2009

	Business-Type Activities			Total Enterprise Funds	Internal Service Funds
	Enterprise Funds				
	Solid Waste Disposal	Sewer Utility	Water Utility		
OPERATING REVENUES					
Charges for services	\$ 3,487,385	\$ 3,962,051	\$ 4,258,991	\$ 11,708,427	\$ 335,338
Miscellaneous	343,115	6,287	3,784	353,186	27
Total operating revenues	<u>3,830,500</u>	<u>3,968,338</u>	<u>4,262,775</u>	<u>12,061,613</u>	<u>335,365</u>
OPERATING EXPENSES					
Personal services	1,238,323	661,006	729,550	2,628,879	0
Contractual services	870,065	568,141	895,099	2,333,305	521,212
Commodities	186,569	132,800	464,253	783,622	0
Capital outlay	113,385	373,748	95,803	582,936	0
Depreciation	264,873	1,098,033	773,203	2,136,109	0
Other	45,641	38,296	35,155	119,092	0
Total operating expenses	<u>2,718,856</u>	<u>2,872,024</u>	<u>2,993,063</u>	<u>8,583,943</u>	<u>521,212</u>
Operating income (loss)	<u>1,111,644</u>	<u>1,096,314</u>	<u>1,269,712</u>	<u>3,477,670</u>	<u>(185,847)</u>
NONOPERATING REVENUES (EXPENSES)					
Interest income	5,190	15,372	9,457	30,019	6,184
Interest expense	(45,581)	(361,803)	(330,996)	(738,380)	0
Bond amortization	0	0	(33,636)	(33,636)	0
Gain (loss) on disposal of assets	(198,738)	0	0	(198,738)	0
Total nonoperating revenues (expenses)	<u>(239,129)</u>	<u>(346,431)</u>	<u>(355,175)</u>	<u>(940,735)</u>	<u>6,184</u>
Income (loss) before operating transfers	<u>872,515</u>	<u>749,883</u>	<u>914,537</u>	<u>2,536,935</u>	<u>(179,663)</u>
Transfers from (to) other funds					
Transfers out	<u>(571,500)</u>	<u>(702,279)</u>	<u>(731,520)</u>	<u>(2,005,299)</u>	<u>0</u>
Total transfers	<u>(571,500)</u>	<u>(702,279)</u>	<u>(731,520)</u>	<u>(2,005,299)</u>	<u>0</u>
Changes in net assets	301,015	47,604	183,017	531,636	(179,663)
Net assets, January 1	<u>2,642,955</u>	<u>11,808,534</u>	<u>9,715,984</u>	<u>24,167,473</u>	<u>1,239,313</u>
Net assets, December 31	<u>\$ 2,943,970</u>	<u>\$ 11,856,138</u>	<u>\$ 9,899,001</u>	<u>\$ 24,699,109</u>	<u>\$ 1,059,650</u>

The accompanying notes are an integral part of this statement.

CITY OF EMPORIA, KANSAS

STATEMENT OF CASH FLOWS
 PROPRIETARY FUNDS

For the Year Ended December 31, 2009

	Business-Type Activities				
	Enterprise Funds				
	Solid Waste Disposal	Sewer Utility	Water Utility	Total Enterprise Funds	Internal Service Funds
Cash flows from operating activities					
Cash received from customers & users	\$ 3,765,143	\$ 3,851,126	\$ 4,236,092	\$ 11,852,361	\$ 335,365
Cash payments to employees	(1,279,997)	(665,944)	(739,944)	(2,685,885)	0
Cash payments to suppliers	(1,212,564)	(1,111,659)	(1,488,223)	(3,812,446)	(562,798)
Net cash provided by (used in) operating activities	<u>1,272,582</u>	<u>2,073,523</u>	<u>2,007,925</u>	<u>5,354,030</u>	<u>(227,433)</u>
Cash flows from noncapital financing activities					
Transfers (to) other funds	(571,500)	(702,279)	(731,520)	(2,005,299)	0
Cash flows from capital & related financing activities					
Purchase and construction of capital assets	(229,968)	(181,178)	(114,827)	(525,973)	0
Principal paid on bonds and notes	(23,565)	(525,426)	(744,556)	(1,293,547)	0
Interest paid	(44,469)	(280,396)	(286,995)	(611,860)	0
Net cash provided by (used in) capital and related financing activities	<u>(298,002)</u>	<u>(987,000)</u>	<u>(1,146,378)</u>	<u>(2,431,380)</u>	<u>0</u>
Cash flows from investing activities					
Interest on investments	5,190	15,372	9,457	30,019	6,184
Proceeds from sale of investments	0	0	0	0	650,000
Net cash provided by (used in) investing activities	<u>5,190</u>	<u>15,372</u>	<u>9,457</u>	<u>30,019</u>	<u>656,184</u>
Net increase (decrease) in cash and cash equivalents	408,270	399,616	139,484	947,370	428,751
Cash and cash equivalents - Beginning of year	<u>692,134</u>	<u>2,432,213</u>	<u>1,330,491</u>	<u>4,454,838</u>	<u>300,912</u>
Cash and cash equivalents - End of year	<u>\$ 1,100,404</u>	<u>\$ 2,831,829</u>	<u>\$ 1,469,975</u>	<u>\$ 5,402,208</u>	<u>\$ 729,663</u>
Reconciliation of operating (loss) income to net cash provided by (used in) operating activities					
Operating income (loss)	\$ 1,111,644	\$ 1,096,314	\$ 1,269,712	\$ 3,477,670	\$ (185,847)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities					
Depreciation	264,873	1,098,033	773,203	2,136,109	0
Bad debt expenses	6,507	11,173	5,939	23,619	0
Change in assets and liabilities					
(Increase) decrease receivables	(65,357)	(117,212)	(26,683)	(209,252)	0
(Increase) decrease inventory	0	0	(28,617)	(28,617)	0
Increase (decrease) accounts payable	(3,411)	(9,848)	24,765	11,506	(13,225)
Increase (decrease) in claims payable	0	0	0	0	(28,361)
Increase (decrease) accrued liabilities	(33,628)	(14,718)	(11,690)	(60,036)	0
Increase (decrease) accrued compensation	(8,046)	9,781	1,296	3,031	0
Net cash provided by (used in) operating activities	<u>\$ 1,272,582</u>	<u>\$ 2,073,523</u>	<u>\$ 2,007,925</u>	<u>\$ 5,354,030</u>	<u>\$ (227,433)</u>

The accompanying notes are an integral part of this statement.

CITY OF EMPORIA, KANSAS

STATEMENT OF FIDUCIARY NET ASSETS
 FIDUCIARY FUNDS
 December 31, 2009

	Private Purpose Trust	Agency Funds
ASSETS		
Cash and cash equivalents	\$ 698,247	\$ 22,701
Accrued interest receivable	880	0
Notes receivable	<u>395,195</u>	<u>0</u>
Total assets	<u>\$ 1,094,322</u>	<u>\$ 22,701</u>
LIABILITIES		
Accounts payable	<u>\$ 0</u>	<u>\$ 22,701</u>
Total Liabilities	<u>0</u>	<u>22,701</u>
NET ASSETS		
Reserved for economic development	\$ 1,091,380	\$ 0
Unreserved		
Undesignated	<u>2,942</u>	<u>0</u>
Total liabilities and net assets	<u>\$ 1,094,322</u>	<u>\$ 22,701</u>

The accompanying notes are an integral part of this statement.

CITY OF EMPORIA, KANSAS

STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS

For the year ended December 31, 2009

	Private Purpose Trust
Addition:	
Interest Income	\$ 24,507
Total Additions	<u>24,507</u>
Deductions	<u>0</u>
Change in net assets	24,507
Net assets, January 1	<u>1,069,815</u>
Net assets, December 31	<u><u>1,094,322</u></u>

The accompanying notes are an integral part of this statement.

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The City of Emporia is a municipal corporation governed by five elected commissioners. As required by accounting principles generally accepted in the United States of America, these financial statements present the City and its component units, entities for which the government is considered to be financially accountable. The discretely presented component unit is reported in a separate column in the combined financial statements to emphasize it is legally separated from the government. The discretely presented component unit has a December 31 year end.

Discretely Presented Component Unit

Emporia Public Library – The Emporia Public Library (Library) serves the citizens within the City’s jurisdiction. The City appoints the entire governing body of the Library. Because the Library is not a separate taxing entity, the City levies tax for the Library’s operations. The city appropriated \$719,599 to the Library in 2009. Complete financial statements may be obtained at the Emporia Public Library, 110 E. 6th Avenue, Emporia, Kansas.

Jointly Governed Organization

Regional Development Association of East Central Kansas, Inc. – The Regional Development Association of East Central Kansas, Inc., (RDA) is a not-for-profit corporation whose purpose is to benefit the public interest through the activity of business and economic development in the City and Lyon County, Kansas. The RDA’s governing board consists of seven voting members, two of whom are appointed by the City. The City has entered into a contract under which the City appropriates funds to the RDA which are used for business and economic development. The City has no ongoing financial interest or responsibilities with respect to the RDA.

Emporia Recreation Commission – The Emporia Recreation Commission was established as a joint venture between the City of Emporia, Kansas and Unified School District Number 253, Emporia, Kansas. The governing Board consists of one member from the Emporia City Commission, one member from the Unified School district Number 253 Board of Education, one member appointed by the Emporia City Commission, one member appointed by Unified School District 253 Board of Education and one at large Board member appointed by the other four appointed members of the Recreation Commission Board.

Government-wide and Fund Financial Statements

The statement of net assets and the statement of activities report information on all of the non-fiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges between the City’s governmental and business-type activities. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational requirements of a particular program. Taxes and other items which are not classified as program revenues are presented as general revenues of the City.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column in the fund financial statements.

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – continued

Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied and collected within 60 days of the end of the current fiscal period. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to certain compensated absences and claims and judgments are recognized when the obligations are expected to be liquidated with expendable available financial resources.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

The City applies all applicable Governmental Accounting Standards Board (GASB) pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements: FASB Statements and Interpretations, APB Opinions, and ARBs.

Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in net total assets. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing goods and services in connection with a proprietary fund's ongoing operations. The principal operating revenues of the City's proprietary funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The internal service funds account for contributions made by the City to be used for paying claims for job related injuries as well as contributions made by the City, City employees and former City employees to be used for payment of medical claims of covered employee health care participants and additional health insurance premiums. The City was self insured for its employees' health insurance and workers' compensation insurance for the year ended December 31, 2008. As of January 1, 2009, the City has moved its employees' health insurance to a third party provider but has remained self insured for workers' compensation insurance.

The private purpose trust funds are used to account for resources legally held in trust. Agency funds are custodial in nature and do not measure results of operations or have a measurement focus. Agency funds do, however, use the accrual basis of accounting. The following activities are accounted for in each fiduciary fund:

Tree Private Purpose Trust Fund – To account for monies provided by private donors to finance planting of trees.

Fremont Park Private Purpose Trust fund – To account for the money donated to the City for the purpose of building a display shelter for the railroad engine and caboose at Fremont Park.

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – continued

Measurement Focus, Basis of Accounting and Basis of Presentation - continued

Las Casitas Park Private Purpose Trust Fund - To account for monies provided by private donors to finance improvements to the Las Casitas Park.

Economic Development Private Purpose Trust Fund – To provide a financial resource which enhances the City's ability to attract new economic development projects by lending money to businesses that is repaid with interest.

Fire Insurance Proceeds Agency Fund – To account for a portion of insurance proceeds from fire and casualty losses to structures within the City. Proceeds are returned to property owners upon substantial completion of repairs or demolition of structure.

The City reports the following major governmental funds:

The General Fund is used to account for resources traditionally associated with government which are not required legally or by sound financial management to be accounted for in another fund.

The Industrial Development Sales Tax Fund is used to account for the sales tax receipts and other revenues related to industrial development and expenditures also related to industrial development. Receipts of retail sales taxes are deposited in the General Fund, and the portion related to this activity is then transferred to this fund.

The Debt Service Fund is used to account for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources.

The Bridge Projects Fund is used to account for the funds appropriated for the bridge construction funds.

The City reports the following major proprietary funds:

Solid Waste Disposal Fund accounts for funds derived from customer service charges for solid waste disposal. All activities necessary to provide such services are accounted for in this fund.

Sewer Utility Fund is used to account for all sewer operations including administration, maintenance, and financing and related debt service and billing collection. All operations are financed by means of customer user fees which are established by the governing body.

Water Utility Fund is used to account for the provision of water service to the residents of the City and some customers outside the City. All activities necessary to provide water service are accounted for in this fund, including administration, operations, maintenance, financing and related debt service and billing collection.

B. Pooled Cash and Investments

The City maintains a cash and investment pool that is available for use by all funds managed by the City (except for investments of the employees' health insurance trust and workers' compensation fund). The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are stated at fair value. Cash balances from all funds are invested to the extent available in certificates of deposit and other authorized investments. Investments with maturity dates greater than three months are stated separately. Earnings from these investments, unless specifically designated, are allocated monthly to the investing fund based on the percentage of funds invested to total investments.

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – continued

C. Receivables and Payables

Transactions between funds that are representative of lending / borrowing arrangements outstanding at the end of the fiscal year are referred to as either “interfund receivables / payables” (i.e., the current portion of interfund loans) or “advances to / from other funds” (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as “due to / from other funds”. Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

All trade receivables are shown net of an allowance for uncollectibles, if applicable.

Property taxes receivable – The determination of assessed valuations and the collections of property taxes for all political subdivisions in the State of Kansas is the responsibility of the various counties. The office of the County Appraiser annually determines assessed valuations on January 1 and the County Clerk spreads the annual assessment on the tax rolls. The County Treasurer is the tax collection agent for all taxing entities within the county. In accordance with state statutes, property taxes levied during the current year are a revenue source to be used to finance the budget of the ensuing year. Property taxes are levied and liens against property are placed on November 1 of the year prior to the fiscal year for which they are budgeted. Payments are due December 20, becoming delinquent, with penalty, December 21. Payments of 50% are accepted through December 20, with the second 50% then being due on or before May 10 of the following year. The City Treasurer draws down all available funds from the County Treasurer’s office in two-month intervals. Taxes remaining due and unpaid at February 15 and July 1 are subject to collection procedures prescribed in state statutes.

Collection of current year property tax by the County Treasurer is not completed, apportioned nor distributed to the various subdivisions until the succeeding year, such procedure being in conformity with governing state statutes. Consequently, current year property taxes receivable are not available as a resource that can be used to finance the current year operations of the City. Accruals of uncollected current year property taxes are offset by deferred revenue and are identical to the adopted budget for 2009 in the governmental fund financial statements. It is not practicable to apportion delinquent taxes held by the County Treasurer and, further, the amounts thereof are not material in relationship to the financial statements taken as a whole.

D. Inventories

Inventories are valued at cost using the first-in / first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when purchased rather than when consumed.

E. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

F. Restricted Assets

Cash in the Debt Service fund held with the fiscal agent are restricted for payment of principal and interest on general obligation bonds.

G. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Capital assets used in governmental funds types of the City are recorded at cost or estimated

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – continued

G. Capital Assets - continued

historical cost if purchased or constructed. Donated capital assets are recorded at their estimated fair value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type is included in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period.

Property, plant and equipment of the primary government, are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	20-75
Land Improvements	20-75
Building Improvements	20-75
Machinery and equipment	5-10
Office equipment	5-10
Infrastructure	20-75

H. Compensated Absences

It is the city's policy to permit employees to accumulate earned but unused vacation, compensatory and sick pay benefits. No liability is reported for unpaid accumulated sick leave, as sick leave is not payable upon termination. Vacation pay is accrued when incurred in the government-wide and proprietary funds and reported as a fund liability. Vacation pay that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Compensated absences are reported in governmental funds only if they have matured (i.e. unused reimbursable leave still outstanding following an employee. The General Fund has been used to liquidate the governmental funds compensated absences in prior years.

I. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

J. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – continued

K. Landfill Post-closure Care Liability

State and federal laws and regulations required the City to place a final cover on its landfill site, which was closed during 1994, and to perform certain maintenance and monitoring activities at the site for thirty years after closure. The amount reported as landfill post-closure care liability at December 31, 2009 represents what it would cost to perform all post-closure care in 2009. The actual costs may be higher due to inflation, changes in technology or changes in regulations. The City intends to fund these costs internally.

L. Use of Estimates

The preparations of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

M. Deferred Revenue

The City reports deferred revenue on its governmental funds balance sheet. Deferred revenues arise when potential revenue does not meet both the “measurable” and “available” criteria for recognition in the current period. In subsequent periods, when both recognition criteria are met, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized on the statement of revenues, expenditures and changes in fund balances.

N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City of through external restrictions imposed by creditors, grantors or law or regulations of other governments.

II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted from statute), debt service funds and enterprise funds. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget.

- a) Preparation of the budget for the succeeding calendar year on or before August 1st of each year.
- b) Publication in a local newspaper of the proposed budget and the notice of public hearing on the budget on or before August 5th.
- c) Public hearing on or before August 15th of each year, but at least ten days after publication of the notice of hearing.
- d) Adoption of the final budget on or before August 25th.

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY - continued

A. Budgetary Information - continued

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. For 2009 there were no budget amendments.

The statutes permit management to transfer budgeted amounts between line items and departments within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the statutory basis of accounting, in which revenues are recognized when cash is received, and expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments by the City for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year end.

A legal operating budget is not required for capital projects funds, trust funds, and the following special revenue funds: Wireless 911 Tax, Telephone Tax 911, Housing Study RDA, Emergency Shelter, Housing CDBG Grant, Home Owners Rehab, Law Enforcement Block Grant, DARE Crime prevention, Home Rehab, Home Rehab 231-235, Rental Rehab, Lake Kahola, TDD, and TIF. Spending in funds which are not subject to the legal annual operating budget requirements are controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

The actual data presented in the budgetary comparisons statements differs from the data presented in accordance with accounting principles generally accepted in the United States of America (GAAP). The following is a summary of the effects on the ending fund balances caused by the difference in accounting between the budgetary basis and GAAP basis.

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY – continued

	Major Governmental Funds				Other	Total
	General Fund	Industrial Development Sales Tax Fund	Debt Service Fund	Bridge Projects	Nonmajor Governmental Funds	Governmental Funds
GAAP FUND BALANCE						
December 31, 2009	\$ 2,680,067	\$ 97,244	\$ 443,006	\$ 1,711,680	\$ 2,131,238	\$ 7,063,235
Adjustments:						
Unreserved fund balances not subject to the Kansas Budget Law:						
Bridge Projects				(1,711,680)		(1,711,680)
Wireless 911 Tax					(37,672)	(37,672)
Telephone Tax 911					(78,630)	(78,630)
Housing Study RDA					(1,694)	(1,694)
Emergency Shelter					0	0
Housing CDBG Grant					(3,361)	(3,361)
Home Owners Rehab					(8,278)	(8,278)
Law Enforcement Block Grant					(3,447)	(3,447)
DARE Crime Prevention					(1,687)	(1,687)
Home Rehab					(1,021)	(1,021)
Home Rehab 231-235					(32,518)	(32,518)
Rental Rehab					(12,669)	(12,669)
Lake Kahola					(53,340)	(53,340)
TDD					(1,115)	(1,115)
TIF					23,500	23,500
Internal Improvements					(209,716)	(209,716)
Recreation Center Improvements					2,889	2,889
Biodiesel Plant Project					(505,218)	(505,218)
Water Treatment Plant					0	0
Civic Auditorium Improvement					(13,469)	(13,469)
Airport Improvement					(2,189)	(2,189)
Park Improvement Project					(96,502)	(96,502)
Special Assessment					(20,443)	(20,443)
Traffic Signals					(83,121)	(83,121)
Paving Projects					(390,190)	(390,190)
Construction Projects					(67,238)	(67,238)
Total deductions	0	0	0	(1,711,680)	(1,597,129)	(3,308,809)
BUDGETARY FUND BALANCE						
December 31, 2009	\$ 2,680,067	\$ 97,244	\$ 443,006	\$ 0	\$ 534,109	\$ 3,754,426

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY - continued

	Major Business-Type Funds			
	Solid Waste Disposal Fund	Sewer Utility Fund	Water Utility Fund	Total Business-Type Funds
Change in Net Assets December 31, 2009	\$ 301,015	\$ 47,604	\$ 183,017	\$ 531,636
Adjustments:				
Capital assets	(229,968)	(231,579)	(114,828)	(576,375)
Encumbrances	(19,558)	(11,367)	(23,399)	(54,324)
Loss on sale of assets	198,738	0	0	198,738
Depreciation	264,873	1,098,033	773,203	2,136,109
Total deductions	214,085	855,087	634,976	1,704,148
Budgetary Change in Net Assets December 31, 2009	\$ 515,100	\$ 902,691	\$ 817,993	\$ 2,235,784

B. Compliance with Kansas Statutes

The following funds had deficit fund equities as of December 31, 2009: TIF Fund \$23,500 and Recreation Center Improvement - \$2,889.

These deficits will be recovered from the receipt of bond proceeds and/or grant monies.

III. DETAILED NOTES ON ALL FUNDS

A. Deposits and Investments

The City's cash is considered to be active funds by management and is invested according to KSA 9-1401. The statute requires that banks eligible to hold active funds have a main or branch bank in the county in which the City is located and the banks provide an acceptable rate for active funds.

Various City investments are considered to be idle funds by management and are invested according to KSA 12-1675. The statute requires that the City invest its idle funds in only temporary notes of the City, bank certificates of deposit, repurchase agreements, and if eligible banks do not offer an acceptable rate for the funds: U.S. Treasury bills or notes, the Municipal Investment Pool (KMIP). Maturities of the above investments may not exceed two years by statute.

Some of the City's investments are of bond proceeds invested pursuant to KSA 10-131. This statute allows additional investment authority beyond that of KSA 12-1675. Investments of bond proceeds may follow KSA 12-1675 or include other investments such as the KMIP, direct obligations of the US government or any agency thereof, investment agreements with a financial institution the obligations of which at the time of investment are rated in either of the three highest rating categories by Moody's investors service or Standard and Poor's corporation, and various other investments as specified in KSA 10-131.

At December 31, 2009, the City has the following Investments:

Investment Type	Fair Value	Rating	Weighted Rate
Kansas Municipal Investment Pool	\$ 4,287,826	S&P AAAf/S1+	0.037%

The municipal investment pool is under the oversight of the Pooled Money Investment Board. The board is comprised of the State Treasurer and four additional members appointed by the State Governor. The board

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

III. DETAILED NOTES ON ALL FUNDS - continued

A. Deposits and Investments - continued

reports annually to the Kansas legislature. State pooled monies may be invested in direct obligations of, or obligations that are insured as to principal and interest by the US government or any agency thereof, with maturities up to four years. No more than 10 percent of those funds may be invested in mortgage-backed securities. In addition, the State pool may invest in repurchase agreements with Kansas banks or with primary government securities dealers. The fair value of the City's position in the municipal investment pool is substantially the same as the value of the pool shares.

The City does not have any formal investment policies that would further limit concentration of credit risk, interest rate risk or custodial credit risks beyond state statutes.

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's deposit policy for custodial credit risk require that the depository banks will maintain 100% security in the form of FDIC coverage and pledged collateral according to KSA 9-1402

Component Unit. At year-end, the carrying amount of the Library's cash, including certificates of deposit and cash on hand, was \$397,269 and the bank balance was \$443,352. The difference between the carrying amount and the bank balance was outstanding checks, deposits in transit and cash on hand. Of the bank balance, \$308,066 was covered by federal depository insurance and the remaining \$135,236 was collateralized by pledged securities held under joint custody receipts issued by a third-party bank in the Library's name. The third-party bank holding the pledged securities is independent of the pledging bank. The pledged securities are held under a tri-party custodial agreement signed by all three parties: the Library, the pledging bank, and the independent third-party bank holding the pledged securities.

B. Receivables

Receivables as of year end, including the applicable allowances for uncollectible accounts, are as follows:

	<u>General</u>	<u>Debt Service</u>	<u>Solid Waste Disposal</u>	<u>Sewer Utility</u>	<u>Water Utility</u>	<u>Other Governmental</u>	<u>Total</u>
Receivables:							
Accounts	\$ 1,137,096	\$ 0	\$ 333,955	\$ 419,782	\$ 431,881	\$ 174,621	\$ 2,497,335
Taxes	<u>3,390,759</u>	<u>2,185,514</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>658,650</u>	<u>6,234,923</u>
Gross Receivables	4,527,855	2,185,514	333,955	419,782	431,881	833,271	8,732,258
Less: allowance for uncollectible	<u>103,989</u>	<u>0</u>	<u>15,918</u>	<u>27,065</u>	<u>17,754</u>	<u>0</u>	<u>164,726</u>
Total	<u>\$ 4,423,866</u>	<u>\$ 2,185,514</u>	<u>\$ 318,037</u>	<u>\$ 392,717</u>	<u>\$ 414,127</u>	<u>\$ 833,271</u>	<u>\$ 8,567,532</u>

C. Interfund Receivables and Payables

The composition of interfund balances as of December 31, 2009, is as follows:

<u>Fund Types</u>	<u>Due From</u>	<u>Due To</u>
General Fund	\$ 149,544	\$ 0
Special Revenue:		
Home Owners Rehab	0	205
TIF Fund	0	23,500
Capital Projects:		
Recreation Center Improvement	0	2,889
	<u>\$ 149,544</u>	<u>\$ 26,594</u>

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

III. DETAILED NOTES ON ALL FUNDS – continued

The City uses interfund receivables and payables as needed when pooled cash is negative within a fund until investments mature or grant proceeds are received. All payables are cleared in less than one year.

D. Capital Assets

Capital asset activity for the year ended December 31, 2009, was as follows:

	Balance 12/31/2008	Additions/ Restatements	Retirements	Balance 12/31/2009
City governmental activities:				
Capital assets, not being depreciated				
Land	\$ 1,683,849	\$ 0	\$ 0	\$ 1,683,849
Construction in progress	1,070,920	0	(1,070,920)	0
Capital assets, being depreciated				
Land improvements	204,194,651	24,540	0	204,219,191
Buildings and improvements	12,918,159	1,155,628	0	14,073,787
Vehicles	2,699,654	275,035	(12,171)	2,962,518
Equipment, furniture and fixtures	5,653,919	306,238	(200,722)	5,759,435
Total capital assets	228,221,152	1,761,441	(1,283,813)	228,698,780
Less accumulated depreciation for:				
Land improvements	120,650,138	6,777,462	0	127,427,600
Buildings and improvements	7,799,096	402,343	0	8,201,439
Vehicles	2,405,493	188,661	0	2,594,154
Equipment, furniture and fixtures	4,747,583	277,369	(200,722)	4,824,230
Total accumulated depreciation	135,602,310	7,645,835	(200,722)	143,047,423
Governmental activities capital assets, net	\$ 92,618,842	\$ (5,884,394)	\$ (1,083,091)	\$ 85,651,357
Business-type activities:				
Capital assets, not being depreciated				
Land	\$ 210,525	\$ 0	\$ 0	\$ 210,525
Capital assets, being depreciated				
Land improvements	36,016,887	191,106	0	36,207,993
Buildings and improvements	19,401,220	58,944	0	19,460,164
Vehicles	1,555,523	12,000		1,567,523
Equipment, furniture and fixtures	9,236,382	263,923	(278,438)	9,221,867
Total capital assets	66,420,537	525,973	(278,438)	66,668,072
Less accumulated depreciation for:				
Land improvements	15,979,452	936,887	0	16,916,339
Buildings and improvements	7,932,609	514,711	0	8,447,320
Vehicles	1,201,909	102,660	0	1,304,569
Equipment, furniture and fixtures	6,345,813	625,154	(122,464)	6,848,503
Total accumulated depreciation	31,459,783	2,179,412	(122,464)	33,516,731
Business-type activities capital assets, net	\$ 34,960,754	\$ (1,653,439)	\$ 155,974	\$ 33,151,341

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

III. DETAILED NOTES ON ALL FUNDS – continued

D. Capital Assets

The City's depreciation expense was charged as follows:

Governmental Activities:

General government	\$	171,078
Public safety		308,675
Highways and streets		6,698,366
Culture and recreation		465,166
Airport operations		<u>12,764</u>

Total depreciation \$ 7,656,049

Business-type Activities:

Solid Waste Disposal	\$	264,873
Sewer Utility		1,098,033
Water Utility		<u>773,203</u>

Total depreciation \$ 2,136,109

E. Long-Term Debt

During the year ended December 31, 2009, the following changes, including the reallocation of the general obligation bonds outstanding between governmental and business-type activities, occurred in long term liabilities:

Governmental Activities

	Balance January 1, 2009	Additions/ Adjustments	Reductions	Balance December 31, 2009	Amounts Due Within One Year
General obligation bonds	\$ 30,345,709	\$ 770,000	\$ 2,661,434	\$ 28,454,275	\$ 2,931,434
Temporary note	1,470,000	1,175,000	1,470,000	1,175,000	170,000
Loans	94,202	0	53,454	40,748	27,029
Compensated absences	<u>490,069</u>	<u>0</u>	<u>0</u>	<u>490,069</u>	<u>245,035</u>
	\$ <u>32,399,980</u>	\$ <u>1,945,000</u>	\$ <u>4,184,888</u>	\$ <u>30,160,092</u>	\$ <u>3,373,498</u>

Business-type Activities

General obligation bonds	\$ 3,864,291	\$ 0	\$ 558,565	\$ 3,305,726	\$ 588,566
Notes payable	12,253,185	0	734,982	11,518,203	760,204
Compensated absences	<u>72,736</u>	<u>3,031</u>	<u>0</u>	<u>75,767</u>	<u>37,884</u>
	\$ <u>16,190,212</u>	\$ <u>3,031</u>	\$ <u>1,293,547</u>	\$ <u>14,899,696</u>	\$ <u>1,386,654</u>

General obligation bonds. The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both general government and proprietary activities. These bonds are reported in the proprietary funds if they are expected to be repaid from proprietary fund revenues. In addition, general obligation bonds have been issued to refund both general obligation and revenue bonds.

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

III. DETAILED NOTES ON ALL FUNDS – continued

E. Long-Term Debt - continued

General obligation bonds are direct obligations and pledge the full faith and credit of the City. These bonds generally are issued with equal amounts of principal maturing each year. General obligation bonds and notes currently outstanding are as follows:

Issue	Interest Rates	Date of Issue	Original Issue	Date of Final Maturity	Bonds Outstanding
Governmental Activities					
1997-A internal improvements	4.25% to 6.00%	10/1/1997	\$ 2,050,000	9/1/2011	\$ 260,000
1998 refunding and improvements	3.875 % to 4.75%	12/1/1998	3,375,000	9/1/2014	700,000
2000 internal improvements	4.55% to 6.00%	12/1/2000	4,375,000	9/1/2015	0
2001-A internal improvements	3.75% to 5.6%	10/8/2001	6,190,000	9/1/2016	4,765,000
2002 refunding	3.00% to 4.30%	8/27/2002	3,019,980	9/1/2017	835,000
2002-B refunding	3.00% to 3.50%	11/20/2002	2,800,000	11/1/2012	1,415,000
2003 refunding	3.20% to 4.65%	8/15/2003	1,631,800	9/1/2018	1,125,000
2004 internal improvements	3.875% to 4.10 %	9/1/2004	3,045,000	9/1/2019	2,745,000
2005 internal improvements	3.70% to 5.00%	10/27/2005	3,022,000	9/1/2019	2,829,275
2007-A internal improvements	5.00% to 5.60%	10/10/2007	3,604,164	9/1/2018	3,445,000
2007-B refunding	3.50% to 5.25%	12/27/2007	5,229,425	9/1/2019	4,415,000
2007-A temporary notes	3.75%	12/8/2007	1,470,000	9/1/2009	0
2008 internal improvements	3.05-4.60%	9/1/2008	5,500,000	9/1/2028	5,150,000
2009-A tempory notes	1.85%-2.00%	9/1/2009	1,175,000	12/31/2012	1,175,000
2009 internal improvemetns	2.6% - 4.50%	9/1/2009	770,000	9/1/2029	770,000
Business-type Activities					
1998 refunding and improvements	3.875 % to 4.75%	12/1/1998	6,195,000	9/1/2014	3,040,000
2002 refunding	3.00% to 4.30%	8/27/2002	1,180,020	9/1/2017	0
2004 internal improvements	3.875% to 4.10 %	9/1/2004	265,000	9/1/2019	220,000
2005 internal improvements	3.70% to 5.00%	10/27/2005	138,000	9/1/2019	45,725
					<u>\$ 32,935,000</u>

Annual debt service requirements to maturity for general obligation bonds and temporary notes are as follows:

Year	Business-type Activities		Governmental Activities		Total
	Principal	Interest	Principal	Interest	
2010	\$ 588,566	\$ 143,970	\$ 3,101,434	\$ 1,193,716	\$ 5,027,686
2011	617,159	120,008	3,942,841	1,072,273	5,752,281
2012	615,000	94,611	3,395,000	929,567	5,034,178
2013	645,000	68,014	3,155,000	794,384	4,662,398
2014	685,000	39,670	2,980,000	662,679	4,367,349
2015-2019	155,000	22,453	11,335,000	1,572,221	13,084,674
2020-2024	0	0	1,580,000	205,400	1,785,400
2025-2029	0	0	140,000	20,807	160,807
	<u>\$ 3,305,725</u>	<u>\$ 488,726</u>	<u>\$ 29,629,275</u>	<u>\$ 6,451,047</u>	<u>\$ 39,874,773</u>

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

III. DETAILED NOTES ON ALL FUNDS – continued

E. Long-Term Debt - continued

In prior years, the City had defeased certain outstanding debt obligations by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust accounts and the defeased bonds are not included in the City's financial statements. At December 31, 2009, the following outstanding bonds are considered defeased:

	<u>Principal</u>
1994-A waster system revenue bonds	\$ 3,045,000
1996-A general obligation bonds	<u>340,000</u>
Total	<u>\$ 3,385,000</u>

Special assessments. As provided by Kansas statutes, projects financed in part by special assessments are financed through general obligation bonds of the City and are retired from the Debt Service fund. Special assessments paid prior to the issuance of bonds are recorded as revenue in the appropriate project. Special assessments received after the issuance of bonds are recorded as revenue in the Debt Service fund. The special assessments receivable are not recorded as revenue when levied against the respective property owners as such amounts are not available to finance current year operations. The special assessment debt is a contingent liability of the City to the extent of property owner defaults, which have historically been immaterial.

Conduit Debt. The City has entered into several conduit debt arrangements wherein the City issues industrial revenue bonds to finance a portion of the construction of facilities by private enterprises. In return, the private enterprises have executed mortgage notes or leases with the City. The City is not responsible for payment of the original bonds, but rather the debt is secured only by the cash payments agreed to be paid by the private enterprises under the terms of the mortgage or lease agreements. Generally, the conduit debt is arranged so that payments required by the private enterprises are equal to the mortgage payment schedule related to the original debt. As of December 31, 2009, total outstanding conduit debt was \$10,430,000.

Notes Payable. Payments began on February 1, 2000, on a 4.07% interest rate loan agreement with the Kansas Department of Health and Environment (KDHE) to fund water system improvements. The annual debt service requirements for this loan, which matures August 1, 2020, are as follows:

<u>Year Ending December 31,</u>	<u>Water Utility Fund</u>
2010	\$ 336,421
2011	336,421
2012	336,421
2013	336,421
2014	336,421
2015-2019	1,682,108
2020	<u>336,421</u>
Total Principal and interest	3,700,634
Less: Interest	<u>741,245</u>
Total Principal	<u>\$ 2,959,389</u>

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

III. DETAILED NOTES ON ALL FUNDS – continued

E. Long-Term Debt - continued

Payments began on September 1, 2001, on a 3.19% interest rate loan agreement with the Kansas Department of Health and Environment (KDHE) to fund wastewater treatment plant expansion. The current amount of debt service for this loan is \$2,979,637. Payments began on March 1, 2005, on a 3.10% interest rate loan agreement with the Kansas Department of Health and Environment (KDHE) to fund the second phase of the wastewater treatment plant expansion. The current amount of debt service for this loan is \$5,579,177. Annual debt service requirements for these loans, which mature March 1, 2021 and September 1, 2023, respectively, are as follows:

Year Ending December 31,	Wastewater Treatment Plant Expansion Phase I	Wastewater Treatment Plant Expansion Phase II	Total Sewer Utility Fund
2010	\$ 311,561	\$ 494,259	\$ 805,820
2011	311,561	494,259	805,820
2012	311,561	494,259	805,820
2013	311,561	494,259	805,820
2014	311,561	494,259	805,820
2015-2019	1,557,808	2,471,388	4,029,196
2020-2023	<u>467,344</u>	<u>1,977,034</u>	<u>2,444,378</u>
Total Principal and interest	3,582,957	6,919,717	10,502,674
Less: Interest	<u>603,320</u>	<u>1,340,540</u>	<u>1,943,860</u>
Total Principal	<u>\$ 2,979,637</u>	<u>\$ 5,579,177</u>	<u>\$ 8,558,814</u>

Loans Payable. Payments began on November 1, 2002, on a 2% interest rate loan agreement through the Camoplast Rockland economic development grant agreement. The annual debt service requirements on this loan, which matures May 1, 2012, are as follows:

Year Ending December 31,	Governmental Activities
2010	\$ 27,713
2011	27,713
2012	<u>13,856</u>
Total Principal and interest	69,282
Less: Interest	<u>2,039</u>
Total Principal	<u>\$ 67,243</u>

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

III. DETAILED NOTES ON ALL FUNDS – continued

F. Reconciliation of Transfers

A reconciliation of interfund transfers follows:

	<u>To</u>	<u>From</u>
Maj or Funds:		
General	\$ 2,132,520	\$ 2,682,995
Industrial Development Sales Tax	608,720	272,275
Debt Service	1,242,805	0
Bridge Projects		391,766
Solid Waste Disposal	0	571,500
Sewer Utility	0	702,279
Water Utility	0	731,520
Other Governmental Funds	<u>1,909,074</u>	<u>540,784</u>
	<u>\$ 5,893,119</u>	<u>\$ 5,893,119</u>

The City uses interfund transfers to share administrative costs between funds.

G. Net Assets

The amounts reported on the statement of net assets identified as invested in capital assets, net of related debt are comprised of the following:

	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Primary Government Total</u>
Total net capital assets	\$ 85,651,357	\$ 33,151,341	\$ 118,802,698
Less:			
Current portion of loans payable	(27,029)	0	(27,029)
Current portion of notes payable	0	(760,204)	(760,204)
Current portion of general obligation bonds and temporary notes payable	(3,101,434)	(588,566)	(3,690,000)
Noncurrent portion of loans payable	(13,719)	0	(13,719)
Noncurrent portion of general obligation bonds and temporary notes payable	(26,527,841)	(2,717,160)	(29,245,001)
Noncurrent portion of notes payable	<u>0</u>	<u>(10,757,999)</u>	<u>(10,757,999)</u>
Net assets - invested in capital assets, net of related debt	<u>\$ 55,981,334</u>	<u>\$ 18,327,412</u>	<u>\$ 74,308,746</u>

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

IV. OTHER INFORMATION

A. Defined Benefit Pension Plan

Plan description. The City participates in the Kansas Public Employees Retirement System (KPERS) and the Kansas Police and Firemen's Retirement System (KP&F). Both are cost-sharing multiple-employer defined benefit pension plans as provided by Kansas Statutes (KSA 74-4901 et seq). KPERS and KP&F provide retirement benefits, life insurance, disability income benefits and death benefits. Kansas law established and amends benefit provisions. KPERS and KP&F issue a publicly available financial report that includes financial statements and required supplementary information. Those reports may be obtained by writing to 611 South Kansas, Suite 100; Topeka, Kansas 66603 or by calling 1-888-275-5737.

Funding policy. -KSA 74-4919 established the KPERS member-employee contribution rate at 4% of covered salary. KSA 74-4975 establishes the KP&F member-employee contribution rate at 7% of covered salary. The employer collects and remits member-employee contributions according to the provision of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rates be determined annually based on the results of an annual actuarial valuation. KPERS and KP&F are funded on an actuarial reserve basis. State law set a limitation on annual increases in the employer contribution rates. The employer rate was 5.93% from January 1 to December 31, 2009. The City employer contributions to KPERS for the years ending December 31, 2009, 2008, and 2007 were \$318,192, \$249,304, and \$259,870, respectively, equal to the required contributions for each year. The KP&F employer rate established for fiscal years beginning in 2009 is 13.88%. Employers participating in KP&F also make contributions to amortize the liability for past service costs, if any, which are determined separately for each participating employer. The City's contributions to KP&F for the years ended December 31, 2009, 2008, and 2007 were \$659,812, \$625,634, and \$638,574, respectively, equal to the required contributions for each year.

B. Deferred Compensation Plan

The City offers its employees a deferred compensation plan ("Plan") created in accordance with Internal Revenue code Section 457. The Plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. All amounts of compensation deferred under the Plan are transferred to a third-party custodial trust. The amount in the custodial trust at December 31, 2009 for IMCA was \$996,874 and for Nationwide (PEBSO) was \$1,213,772.

C. Flexible Benefit Plan (I.R.C. Section 125)

The City Commission has adopted by resolution a salary-reduction flexible benefit plan ("Plan") under Section 125 of the Internal Revenue Code. All City full time employees are eligible to participate in the Plan beginning after two full months of employment. Each participant may elect to reduce his or her salary to purchase benefits offered through the Plan. Benefits offered through the Plan include insurance benefits.

D. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. Settlements of claims have not exceeded available coverage for the years ended December 31, 2009, 2008, or 2007.

Workers' compensation. The City established a limited risk management program for workers; compensation. The program covers all City employees. Premiums are paid into the workers' compensation reserve fund by all other funds and are available to pay claims, claim reserves and administrative costs of the program.

CITY OF EMPORIA, KANSAS

NOTES TO FINANCIAL STATEMENTS

December 31, 2009

IV. OTHER INFORMATION - continued

D. Risk Management - continued

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. An excess coverage insurance policy covers individual claims over a certain amount. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). Claims liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts and other economic and social factors. The liability for claims and judgments is reported in the Workers' Compensation Fund because it is expected to be liquidated with expendable available financial resources. Changes in the balances of claims liabilities during the past year are as follows:

	<u>2009</u>	<u>2008</u>
Unpaid claims, January 1	\$ 369,693	\$ 440,349
Incurred claims (including IBNRs)	417,872	28,310
Claim payments	<u>(417,872)</u>	<u>(98,966)</u>
Unpaid claims, December 31	<u>\$ 369,693</u>	<u>\$ 369,693</u>

Insurance Fund. The City has discontinued its self insured employee health care program as of December 31, 2008. Activity in the fund in 2009 was to pay out existing claims. As of December 31, 2009 there were no unpaid claims and the cash balance remaining will be moved to other funds to offset other insurance expenses.

E. Contingent Liabilities

The City receives significant financial assistance from numerous federal and state governmental agencies in the form of grants and state pass-through aid. The disbursement of funds received under these programs generally requires compliance with the terms and conditions specified in the grant agreements and is subject to audit. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims would not have a material effect on any of the financial statements of the City at December 31, 2009.

The City is a party in various pending claims. Although the outcome of these pending claims is not presently determinable, it is the opinion of the City's legal counsel that resolution of these matters will not have a material adverse effect on the financial condition of the City.

F. New Governmental Accounting Standards

The Governmental Accounting Standards Board (GASB) has issued the following statements which will or may affect the City:

Statement 51 – "Accounting and Reporting for Intangible Assets" establishes new reporting standards for intangible assets. This statement would not appear to impact the City, as the City does not believe it has any intangible assets to report. Statement 53 – "Accounting and Financial Reporting for Derivative Instruments" establishes new reporting standards for derivative instruments. This statement would not appear to impact the City as the city does not invest in any derivative instruments. Statement 58 - "Accounting and Financial Reporting for Chapter 9 Bankruptcies" does not appear to apply to the City. These statements are effective for periods beginning after June 15, 2009.

Statement 54 – "Fund Balance Reporting and Government Type Definitions" which requires fund balance reclassification. This statement will impact the City and the City is reviewing its application. This statement is effective for periods beginning after June 15, 2010.

Statement 56 – "Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards. This statement is effective upon issuance.

Statement 57 - This statement is effective for periods beginning after June 15, 2011. The City is reviewing its application.

OTHER FINANCIAL INFORMATION

CITY OF EMPORIA, KANSAS

COMBINING STATEMENTS - NONMAJOR FUNDS

December 31, 2009

NONMAJOR SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

BUDGETED FUNDS:

Multi-year Improvement Fund - To account for the the 1% county sales tax which will be used to make improvements to the City of Emporia.

Library Fund - To account for the collection of tax levy money, which is appropriated to the Emporia Public Library for its operations.

Library Employee Benefits Fund - To account for the collection of tax levy money, which is appropriated to the Emporia Public Library specifically for employee benefits.

Convention and Tourism Promotion Fund - To account for the promotion of convention and tourism. Financing is provided by a 6% tax on gross rental receipts collected form hotels and motels within the City limits.

Industrial Fund - To account for the promotion of industrial development. The majority of this fund is used to assist in the acquisition of land for the industrial parks. Financing is provided by a property tax levy not to exceed 1 mill. This is the maximum amount that can be levied per Kansas statues.

Special Alcohol Program Fund - To account for costs for the establishment, maintenance and/or expansion of services or programs related to substance abuse prevention and education, or treatment of persons who are substance abusers or are in danger of becoming substance abusers. Financing is provided by tax on the sale sale of alcoholic liquor by private clubs. State law requires 1/3 of this liquor tax to be used for a special alcohol program.

Special Park and Recreation Fund - To account for the costs of enhancing the area of recreation or parks. Financing is provided by tax on the sale of alcoholic liquor by private clubs. State law requires 1/3 of this liquor tax to be used for a special park and recreation fund.

Special Street Fund - To account for a portion of costs of maintaining the street system. Financing is provided by a proportionate share of the Special City and County Highway Fund distributed by the State Treasurer.

Drug Money Forfeiture Fund - To account for the receipt and expenditure of funds seized by the police in connection with the arrest and conviction of individuals for illegal drug activities.

NON-BUDGETED FUNDS:

Wireless 911 Tax - To account for the cost of implementing a "911" emergency response for the wireless telephone system.

Telephone Tax - 911 Fund - To account for the cost of implementing a "911" emergency response telephone system.

Housing Study RDA Fund - To account for a county-wide study to identify the current and future needs and solutions to housing problems within the county.

Emergency Shelter Fund - To account for grant funds appropriated to a local women's shelter.

CITY OF EMPORIA, KANSAS

COMBINING STATEMENTS - NONMAJOR FUNDS

December 31, 2009

NONMAJOR SPECIAL REVENUE FUNDS

NON-BUDGETED FUNDS: continued

Housing CDBG Grant Fund - To account for the costs of rehabilitating eligible rental properties. Financing was provided by the US Department of Housing and Urban Development through a community development block grant.

Home Owners Rehab Fund - To account for funds used in the owner occupied rehabilitation grant program.

Law Enforcement Block Grant Fund - To account for grant funds from the US Department of Justice to be used to purchase certain equipment for the police department.

DARE Crime Prevention Fund - To account for funds expended in connection with the DARE program.

Home Rehab Fund - To account for the funds used in the owner occupied rehabilitation grant program.

231-235 Home Rehab Funds - To account for the funds used in the owner occupied rehabilitation grant program.

Rental Rehab Fund - To account for the funds used in the renter occupied rehabilitation grant program.

Lake Kahola Fund - To account for the funds received in the sale of Lake Kahola to the Lake Kahola cabin owners.

TDD Fund- To account for funds associated with the Transportation Development District.

TIF Fund - To account for funds associated with the Tax Increment Financing project.

NONMAJOR CAPITAL PROJECT FUNDS

Capital project funds are used to account for acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

Internal Improvements - To account for various City infrastructure improvement projects. Financing is provided through temporary notes and special assessments.

Recreation Center Improvement - To account for the improvements at the Recreation Center.

Biodiesel Plant Project - To account for the costs of putting in the water and sewer mains and paving to the plant.

Water Treatment Plant - To account for the costs of construction of water treatment plant.

Civic Auditorium Improvement - To account for the improvements to the Civic Auditorium, which will be funded through the issuance of general obligation bonds.

Airport Improvement - To account for the improvements at the airport.

Park Improvement Project - To account for the costs of improving existing parks.

Special Assessment - To account for the costs of new subdivisions that will be charged special assessments.

Traffic Signals - To account for the cost of new traffic control devices.

CITY OF EMPORIA, KANSAS

COMBINING STATEMENTS - NONMAJOR FUNDS

December 31, 2009

NONMAJOR CAPITAL PROJECT FUNDS-continued

Paving Projects - To account for the costs of new paving projects.

Construction Projects - To account for the costs of construction of new City facilities.

CITY OF EMPORIA, KANSAS

COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS

December 31, 2009

	<u>Total Nonmajor Special Revenue Funds</u>	<u>Total Nonmajor Capital Project Funds</u>	<u>Total Nonmajor Governmental Funds</u>
ASSETS			
Cash and cash equivalents	\$ 776,023	\$ 1,395,637	\$ 2,171,660
Receivables			
Accounts	42,345	132,276	174,621
Taxes	<u>658,650</u>	<u>0</u>	<u>658,650</u>
Total assets	<u>\$ 1,477,018</u>	<u>\$ 1,527,913</u>	<u>\$ 3,004,931</u>
LIABILITIES			
Due to other funds	\$ 23,705	\$ 125,839	\$ 149,544
Accounts payable	41,130	16,877	58,007
Accrued liabilities	7,492	0	7,492
Deferred revenue	<u>658,650</u>	<u>0</u>	<u>658,650</u>
Total liabilities	<u>730,977</u>	<u>142,716</u>	<u>873,693</u>
FUND BALANCE			
Reserved for encumbrances	20,613	211,930	232,543
Unreserved			
Designated			
For industrial development	124,169	0	124,169
Undesignated (deficit)	<u>601,259</u>	<u>1,173,267</u>	<u>1,774,526</u>
Total fund balance (deficit)	<u>746,041</u>	<u>1,385,197</u>	<u>2,131,238</u>
Total liabilities and fund balances	<u>\$ 1,477,018</u>	<u>\$ 1,527,913</u>	<u>\$ 3,004,931</u>

CITY OF EMPORIA, KANSAS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
December 31, 2009

	<u>Total Nonmajor Special Revenue Funds</u>	<u>Total Nonmajor Capital Project Funds</u>	<u>Total Nonmajor Governmental Funds</u>
REVENUES			
Taxes	\$ 734,641	\$ 0	\$ 734,641
Intergovernmental	1,514,719	181,077	1,695,796
Use of money and property	5,730	12,460	18,190
Miscellaneous	76,770	55,713	132,483
Contributions	3,645	1,000	4,645
	<u>2,335,505</u>	<u>250,250</u>	<u>2,585,755</u>
Total revenues			
EXPENDITURES			
Current			
General government	1,939,126	0	1,939,126
Law enforcement	145,562	0	145,562
Highways and streets	703,843	0	703,843
Culture and recreation	719,599	0	719,599
Health and environment	89,901	0	89,901
Planning and development	99,978	0	99,978
Capital outlay	0	1,664,799	1,664,799
Debt service			
Principal	0	1,456,434	1,456,434
Interest and other charges	0	67,074	67,074
	<u>3,698,009</u>	<u>3,188,307</u>	<u>6,886,316</u>
Total expenditures			
Excess (deficiency) of revenues over (under) expenditures	<u>(1,362,504)</u>	<u>(2,938,057)</u>	<u>(4,300,561)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	1,505,823	403,251	1,909,074
Transfers out	(275,436)	(265,348)	(540,784)
Bond issuance costs	0	(26,585)	(26,585)
Sale of bonds	0	1,945,000	1,945,000
	<u>1,230,387</u>	<u>2,056,318</u>	<u>3,286,705</u>
Total other financing sources (uses)			
Net change in fund balances	(132,117)	(881,739)	(1,013,856)
Fund balance, beginning of year	<u>878,158</u>	<u>2,266,936</u>	<u>3,145,094</u>
Fund balances, end of year	<u>\$ 746,041</u>	<u>\$ 1,385,197</u>	<u>\$ 2,131,238</u>

CITY OF EMPORIA, KANSAS
 COMBINING BALANCE SHEET
 NONMAJOR SPECIAL REVENUE FUNDS
 December 31, 2009

	Multi-year Improvement	Library	Library Employee Benefits	Convention and Tourism Promotion
ASSETS				
Cash and investments	\$ 3	\$ 17,021	\$ 2,510	\$ 86,500
Receivables				
Accounts	0	0	0	0
Taxes	0	601,005	56,615	0
 Total assets	 \$ 3	 \$ 618,026	 \$ 59,125	 \$ 86,500
LIABILITIES				
Due to other funds	\$ 0	\$ 0	\$ 0	\$ 0
Accounts payable	0	0	0	22,313
Accrued liabilities	0	0	0	0
Deferred revenue	0	601,005	56,615	0
 Total liabilities	 0	 601,005	 56,615	 22,313
FUND BALANCE				
Reserved for encumbrances	20,613	0	0	0
Unreserved				
Designated				
For industrial development		0	0	0
Undesignated (deficit)	(20,610)	17,021	2,510	64,187
 Total fund balance (deficit)	 3	 17,021	 2,510	 64,187
 Total liabilities and fund balances	 \$ 3	 \$ 618,026	 \$ 59,125	 \$ 86,500

<u>Industrial</u>	<u>Special Alcohol Program</u>	<u>Special Park and Recreation</u>	<u>Special Street</u>	<u>Drug Money Forfeiture</u>	<u>Wireless 911 Tax</u>
\$ 124,169	\$ 87,163	\$ 144,620	\$ 113,366	\$ 836	\$ 37,557
0	0	0	4,744	0	115
<u>1,030</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>\$ 125,199</u>	<u>\$ 87,163</u>	<u>\$ 144,620</u>	<u>\$ 118,110</u>	<u>\$ 836</u>	<u>\$ 37,672</u>
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
0	0	0	16,897	121	0
0	0	0	7,492	0	0
<u>1,030</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>1,030</u>	<u>0</u>	<u>0</u>	<u>24,389</u>	<u>121</u>	<u>0</u>
0	0	0	0	0	0
124,169	0	0	0	0	0
<u>0</u>	<u>87,163</u>	<u>144,620</u>	<u>93,721</u>	<u>715</u>	<u>37,672</u>
<u>124,169</u>	<u>87,163</u>	<u>144,620</u>	<u>93,721</u>	<u>715</u>	<u>37,672</u>
<u>\$ 125,199</u>	<u>\$ 87,163</u>	<u>\$ 144,620</u>	<u>\$ 118,110</u>	<u>\$ 836</u>	<u>\$ 37,672</u>

CITY OF EMPORIA, KANSAS
 COMBINING BALANCE SHEET
 NONMAJOR SPECIAL REVENUE FUNDS
 December 31, 2009

	<u>Telephone Tax-911</u>	<u>Housing Study RDA</u>	<u>Emergency Shelter</u>	<u>Housing CDBG Grant</u>
ASSETS				
Cash and investments	\$ 77,845	\$ 1,694	\$ 0	\$ 432
Receivables				
Accounts	785	0	0	4,349
Taxes	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
 Total assets	 <u>\$ 78,630</u>	 <u>\$ 1,694</u>	 <u>\$ 0</u>	 <u>\$ 4,781</u>
LIABILITIES				
Due to other funds	\$ 0	\$ 0	\$ 0	\$ 0
Accounts payable	0	0	0	1,420
Accrued liabilities	0	0	0	0
Deferred revenue	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
 Total liabilities	 <u>0</u>	 <u>0</u>	 <u>0</u>	 <u>1,420</u>
FUND BALANCE				
Reserved for encumbrances	0	0	0	0
Unreserved				
Designated				
For industrial development	0	0	0	0
Undesignated (deficit)	<u>78,630</u>	<u>1,694</u>	<u>0</u>	<u>3,361</u>
 Total fund balance (deficit)	 <u>78,630</u>	 <u>1,694</u>	 <u>0</u>	 <u>3,361</u>
 Total liabilities and fund balances	 <u>\$ 78,630</u>	 <u>\$ 1,694</u>	 <u>\$ 0</u>	 <u>\$ 4,781</u>

<u>Home Owners Rehab</u>	<u>Law Enforcement Block Grant</u>	<u>DARE Crime Prevention</u>	<u>Home Rehab</u>	<u>Funds 231-235 Home Rehab</u>	<u>Rental Rehab</u>
\$ 0	\$ 3,497	\$ 1,687	\$ 1,021	\$ 12,177	\$ 9,470
8,483	0	0	0	20,670	3,199
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>\$ 8,483</u>	<u>\$ 3,497</u>	<u>\$ 1,687</u>	<u>\$ 1,021</u>	<u>\$ 32,847</u>	<u>\$ 12,669</u>
\$ 205	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
0	50	0	0	329	0
0	0	0	0	0	0
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>205</u>	<u>50</u>	<u>0</u>	<u>0</u>	<u>329</u>	<u>0</u>
0	0	0	0	0	0
0	0	0	0	0	0
<u>8,278</u>	<u>3,447</u>	<u>1,687</u>	<u>1,021</u>	<u>32,518</u>	<u>12,669</u>
<u>8,278</u>	<u>3,447</u>	<u>1,687</u>	<u>1,021</u>	<u>32,518</u>	<u>12,669</u>
<u>\$ 8,483</u>	<u>\$ 3,497</u>	<u>\$ 1,687</u>	<u>\$ 1,021</u>	<u>\$ 32,847</u>	<u>\$ 12,669</u>

CITY OF EMPORIA, KANSAS
 COMBINING BALANCE SHEET
 NONMAJOR SPECIAL REVENUE FUNDS
 December 31, 2009

	Lake Kahola	TDD Fund	TIF Fund	Totals
ASSETS				
Cash and investments	\$ 53,340	\$ 1,115	\$ 0	\$ 776,023
Receivables				
Accounts	0	0	0	42,345
Taxes	0	0	0	658,650
 Total assets	 \$ 53,340	 \$ 1,115	 \$ 0	 \$ 1,477,018
 LIABILITIES				
Due to other funds	\$ 0	\$ 0	\$ 23,500	\$ 23,705
Accounts payable	0	0	0	41,130
Accrued liabilities	0	0	0	7,492
Deferred revenue	0	0	0	658,650
 Total liabilities	 0	 0	 23,500	 730,977
 FUND BALANCE				
Reserved for encumbrances	0	0	0	20,613
Unreserved				
Designated				
For industrial development	0	0	0	124,169
Undesignated (deficit)	53,340	1,115	(23,500)	601,259
 Total fund balance (deficit)	 53,340	 1,115	 (23,500)	 746,041
 Total liabilities and fund balances	 \$ 53,340	 \$ 1,115	 \$ 0	 \$ 1,477,018

CITY OF EMPORIA, KANSAS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS
December 31, 2009

	Multi-year Improvement	Library	Library Employee Benefits	Convention and Tourism Promotion
REVENUES				
Taxes	\$ 0	682,869	\$ 50,568	\$ 0
Intergovernmental	0	0	0	397,734
Use of money and property	0	0	0	849
Donations	0	0	0	0
Miscellaneous	0	124	0	0
	<hr/>	<hr/>	<hr/>	<hr/>
Total revenues	0	682,993	50,568	398,583
EXPENDITURES				
General government	1,397,099	0	0	466,813
Law enforcement	0	0	0	0
Highways and streets	0	0	0	0
Culture and recreation	0	670,946	48,653	0
Health and environment	0	0	0	0
Planning and development	0	0	0	0
	<hr/>	<hr/>	<hr/>	<hr/>
Total expenditures	1,397,099	670,946	48,653	466,813
Excess (deficiency) of revenues over (under) expenditures	<hr/> (1,397,099)	<hr/> 12,047	<hr/> 1,915	<hr/> (68,230)
OTHER FINANCING SOURCES (USES)				
Transfers in	1,397,102	0	0	0
Transfers out	0	0	0	0
	<hr/>	<hr/>	<hr/>	<hr/>
Total other financing sources (uses)	1,397,102	0	0	0
Net change in fund balances	3	12,047	1,915	(68,230)
Fund balance, beginning of year	0	4,974	595	132,417
	<hr/>	<hr/>	<hr/>	<hr/>
Fund balances, end of year	\$ 3	\$ 17,021	\$ 2,510	\$ 64,187
	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>

<u>Industrial</u>	<u>Special Alcohol Program</u>	<u>Special Park and Recreation</u>	<u>Special Street</u>	<u>Drug Money Forfeiture</u>	<u>Wireless 911 Tax</u>
\$ 1,204	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
0	83,059	83,060	742,397	6,833	62,572
776	538	636	1,466	76	722
0	0	0	0	0	0
0	0	0	4,584	0	0
<u>1,980</u>	<u>83,597</u>	<u>83,696</u>	<u>748,447</u>	<u>6,909</u>	<u>63,294</u>
0	0	0	0	0	33,507
0	0	0	0	20,068	0
0	0	0	703,843	0	0
0	0	0	0	0	0
0	89,901	0	0	0	0
3,630	0	0	0	0	0
<u>3,630</u>	<u>89,901</u>	<u>0</u>	<u>703,843</u>	<u>20,068</u>	<u>33,507</u>
<u>(1,650)</u>	<u>(6,304)</u>	<u>83,696</u>	<u>44,604</u>	<u>(13,159)</u>	<u>29,787</u>
0	0	0	0	0	0
0	0	(31,994)	(127,221)	0	(108,721)
<u>0</u>	<u>0</u>	<u>(31,994)</u>	<u>(127,221)</u>	<u>0</u>	<u>(108,721)</u>
(1,650)	(6,304)	51,702	(82,617)	(13,159)	(78,934)
<u>125,819</u>	<u>93,467</u>	<u>92,918</u>	<u>176,338</u>	<u>13,874</u>	<u>116,606</u>
<u>\$ 124,169</u>	<u>\$ 87,163</u>	<u>\$ 144,620</u>	<u>\$ 93,721</u>	<u>\$ 715</u>	<u>\$ 37,672</u>

CITY OF EMPORIA, KANSAS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS

December 31, 2009

	<u>Telephone Tax-911</u>	<u>Housing Study RDA</u>	<u>Emergency Shelter</u>	<u>Housing CDBG Grant</u>
REVENUES				
Taxes	\$ 0	\$ 0	\$ 0	\$ 0
Intergovernmental	50,627	0	18,003	0
Use of money and property	363	0	0	0
Donations	0	0	0	0
Miscellaneous	0	0	0	230
	<u>50,990</u>	<u>0</u>	<u>18,003</u>	<u>230</u>
Total revenues				
EXPENDITURES				
General government	21,041	0	18,003	0
Law enforcement	0	0	0	0
Highways and streets	0	0	0	0
Culture and recreation	0	0	0	0
Health and environment	0	0	0	0
Planning and development	0	0	0	1,816
	<u>21,041</u>	<u>0</u>	<u>18,003</u>	<u>1,816</u>
Total expenditures				
Excess (deficiency) of revenues over (under) expenditures	<u>29,949</u>	<u>0</u>	<u>0</u>	<u>(1,586)</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	0	0	0	0
Transfers out	0	0	0	0
	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total other financing sources (uses)				
Net change in fund balances	29,949	0	0	(1,586)
Fund balance, beginning of year	<u>48,681</u>	<u>1,694</u>	<u>0</u>	<u>4,947</u>
Fund balances, end of year	<u>\$ 78,630</u>	<u>\$ 1,694</u>	<u>\$ 0</u>	<u>\$ 3,361</u>

<u>Home Owners Rehab</u>	<u>Law Enforcement Block Grant</u>	<u>DARE Crime Prevention</u>	<u>Home Rehab</u>	<u>Funds 231-235 Home Rehab</u>	<u>Rental Rehab</u>
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
0	57,706	0	0	12,728	0
0	0	0	0	0	0
0	3,645	0	0	0	0
<u>868</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>1</u>	<u>60,394</u>
<u>868</u>	<u>61,351</u>	<u>0</u>	<u>0</u>	<u>12,729</u>	<u>60,394</u>
0	0	0	0	2,488	0
0	125,494	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
<u>1,885</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>11,669</u>	<u>44,315</u>
<u>1,885</u>	<u>125,494</u>	<u>0</u>	<u>0</u>	<u>14,157</u>	<u>44,315</u>
<u>(1,017)</u>	<u>(64,143)</u>	<u>0</u>	<u>0</u>	<u>(1,428)</u>	<u>16,079</u>
0	108,721	0	0	0	0
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>0</u>	<u>108,721</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
(1,017)	44,578	0	0	(1,428)	16,079
<u>9,295</u>	<u>(41,131)</u>	<u>1,687</u>	<u>1,021</u>	<u>33,946</u>	<u>(3,410)</u>
<u>\$ 8,278</u>	<u>\$ 3,447</u>	<u>\$ 1,687</u>	<u>\$ 1,021</u>	<u>\$ 32,518</u>	<u>\$ 12,669</u>

CITY OF EMPORIA, KANSAS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS
December 31, 2009

	<u>Lake Kahola</u>	<u>TDD Fund</u>	<u>TIF Fund</u>	<u>Totals</u>
REVENUES				
Taxes	\$ 0	\$ 0	\$ 0	\$ 734,641
Intergovernmental	0	0	0	1,514,719
Use of money and property	299	0	5	5,730
Donations	0	0	0	3,645
Miscellaneous	10,562	7	0	76,770
	<u>10,861</u>	<u>7</u>	<u>5</u>	<u>2,335,505</u>
Total revenues				
EXPENDITURES				
General government	0	175	0	1,939,126
Law enforcement	0	0	0	145,562
Highways and streets	0	0	0	703,843
Culture and recreation	0	0	0	719,599
Health and environment	0	0	0	89,901
Planning and development	225	0	36,438	99,978
	<u>225</u>	<u>175</u>	<u>36,438</u>	<u>3,698,009</u>
Total expenditures				
Excess (deficiency) of revenues over (under) expenditures	<u>10,636</u>	<u>(168)</u>	<u>(36,433)</u>	<u>(1,362,504)</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	0	0	0	1,505,823
Transfers out	(7,500)	0	0	(275,436)
	<u>(7,500)</u>	<u>0</u>	<u>0</u>	<u>1,230,387</u>
Total other financing sources (uses)				
Net change in fund balances	3,136	(168)	(36,433)	(132,117)
Fund balance, beginning of year	<u>50,204</u>	<u>1,283</u>	<u>12,933</u>	<u>878,158</u>
Fund balances, end of year	<u>\$ 53,340</u>	<u>\$ 1,115</u>	<u>\$ (23,500)</u>	<u>\$ 746,041</u>

CITY OF EMPORIA, KANSAS
 COMBINING BALANCE SHEET
 NONMAJOR CAPITAL PROJECTS FUNDS
 December 31, 2009

	Internal Improvements	Recreation Center Improvement	Biodiesel Plant Project	Water Treatment Plant
ASSETS				
Cash and investments	\$ 216,818	\$ 0	\$ 505,218	\$ 0
Accounts receivable	0	0	0	132,276
 Total assets	 \$ 216,818	 \$ 0	 \$ 505,218	 \$ 132,276
 LIABILITIES				
Due to other funds	\$ 0	\$ 2,889	\$ 0	\$ 122,950
Accounts payable	7,102	0	0	9,326
 Total liabilities	 7,102	 2,889	 0	 132,276
 FUND BALANCE				
Reserved for encumbrances	0	0	0	211,930
Unreserved				
Undesignated (deficit)	209,716	(2,889)	505,218	(211,930)
 Total fund balance (deficit)	 209,716	 (2,889)	 505,218	 0
 Total liabilities and fund balances	 \$ 216,818	 \$ 0	 \$ 505,218	 \$ 132,276

<u>Civic Auditorium Improvement</u>	<u>Airport Improvement</u>	<u>Park Improvement Project</u>	<u>Special Assessment</u>	<u>Traffic Signals</u>	<u>Paving Project</u>
\$ 13,469	\$ 2,189	\$ 96,502	\$ 20,443	\$ 83,121	\$ 390,639
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u><u>13,469</u></u>	<u><u>2,189</u></u>	<u><u>96,502</u></u>	<u><u>20,443</u></u>	<u><u>83,121</u></u>	<u><u>390,639</u></u>
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>449</u>
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>449</u>
0	0	0	0	0	0
<u>13,469</u>	<u>2,189</u>	<u>96,502</u>	<u>20,443</u>	<u>83,121</u>	<u>390,190</u>
<u>13,469</u>	<u>2,189</u>	<u>96,502</u>	<u>20,443</u>	<u>83,121</u>	<u>390,190</u>
<u><u>13,469</u></u>	<u><u>2,189</u></u>	<u><u>96,502</u></u>	<u><u>20,443</u></u>	<u><u>83,121</u></u>	<u><u>390,639</u></u>

CITY OF EMPORIA, KANSAS
 COMBINING BALANCE SHEET
 NONMAJOR CAPITAL PROJECTS FUNDS
 December 31, 2009

	Construction Projects	Totals
ASSETS		
Cash and investments	\$ 67,238	\$ 1,395,637
Accounts receivable	0	132,276
Total assets	\$ 67,238	\$ 1,527,913
LIABILITIES		
Due to other funds	\$ 0	\$ 125,839
Accounts payable	0	16,877
Total liabilities	0	142,716
FUND BALANCE		
Reserved for encumbrances	0	211,930
Unreserved		
Undesignated (deficit)	67,238	1,173,267
Total fund balance (deficit)	67,238	1,385,197
Total liabilities and fund balances	\$ 67,238	\$ 1,527,913

CITY OF EMPORIA, KANSAS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
NONMAJOR CAPITAL PROJECTS FUNDS
December 31, 2009

	<u>Internal Improvements</u>	<u>Recreation Center Improvement</u>	<u>Biodiesel Plant Project</u>	<u>Water Treatment Plant</u>
REVENUES				
Intergovernmental	\$ 17,272	\$ 0	\$ 0	\$ 132,275
Use of money and property	344	0	3,278	0
Miscellaneous	11,153	0	0	0
Contributions	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total revenues	<u>28,769</u>	<u>0</u>	<u>3,278</u>	<u>132,275</u>
EXPENDITURES				
Capital outlay				
Contract costs	348,613	0	42,268	132,275
Debt service				
Principal	0	18	626,647	0
Interest and other charges	<u>0</u>	<u>0</u>	<u>13,584</u>	<u>0</u>
Total expenditures	<u>348,613</u>	<u>18</u>	<u>682,499</u>	<u>132,275</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(319,844)</u>	<u>(18)</u>	<u>(679,221)</u>	<u>0</u>
OTHER FINANCING RESOURCES (USES)				
Transfers in	0	0	0	0
Transfers out	(938)	0	0	0
Bond costs/discount	(7,039)	0	(9,021)	0
Sale of bonds	<u>515,000</u>	<u>0</u>	<u>660,000</u>	<u>0</u>
Total other financing sources (uses)	<u>507,023</u>	<u>0</u>	<u>650,979</u>	<u>0</u>
Net change in fund balances	187,179	(18)	(28,242)	0
Fund balance, beginning of year	<u>22,537</u>	<u>(2,871)</u>	<u>533,460</u>	<u>0</u>
Fund balances, end of year	<u>\$ 209,716</u>	<u>\$ (2,889)</u>	<u>\$ 505,218</u>	<u>\$ 0</u>

<u>Civic Auditorium Improvement</u>	<u>Airport Improvement</u>	<u>Park Improvement Project</u>	<u>Special Assessment</u>	<u>Traffic Signals</u>	<u>Paving Project</u>
\$ 0	\$ 0	\$ 31,030	\$ 0	\$ 0	\$ 500
20	0	0	820	511	6,681
0	0	44,560	0	0	0
<u>1,000</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
1,020	0	75,590	820	511	7,181
1,500	55	64,748	140	4,259	1,070,941
0	0	0	829,769	0	0
<u>0</u>	<u>0</u>	<u>0</u>	<u>53,490</u>	<u>0</u>	<u>0</u>
1,500	55	64,748	883,399	4,259	1,070,941
<u>(480)</u>	<u>(55)</u>	<u>10,842</u>	<u>(882,579)</u>	<u>(3,748)</u>	<u>(1,063,760)</u>
1,542	9,506	39,494	0	4,259	348,450
0	0	0	0	0	(200,008)
0	0	0	(10,525)	0	0
<u>0</u>	<u>0</u>	<u>0</u>	<u>770,000</u>	<u>0</u>	<u>0</u>
1,542	9,506	39,494	759,475	4,259	148,442
1,062	9,451	50,336	(123,104)	511	(915,318)
<u>12,407</u>	<u>(7,262)</u>	<u>46,166</u>	<u>143,547</u>	<u>82,610</u>	<u>1,305,508</u>
<u>\$ 13,469</u>	<u>\$ 2,189</u>	<u>\$ 96,502</u>	<u>\$ 20,443</u>	<u>\$ 83,121</u>	<u>\$ 390,190</u>

CITY OF EMPORIA, KANSAS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
NONMAJOR CAPITAL PROJECTS FUNDS
December 31, 2009

	<u>Construction Projects</u>	<u>Totals</u>
REVENUES		
Intergovernmental	\$ 0	\$ 181,077
Use of money and property	806	12,460
Miscellaneous	0	55,713
Contributions	<u>0</u>	<u>1,000</u>
Total revenues	<u>806</u>	<u>250,250</u>
EXPENDITURES		
Capital outlay		
Contract costs	0	1,664,799
Debt service		
Principal	0	1,456,434
Interest and other charges	<u>0</u>	<u>67,074</u>
Total expenditures	<u>0</u>	<u>3,188,307</u>
Excess (deficiency) of revenues over (under) expenditures	<u>806</u>	<u>(2,938,057)</u>
OTHER FINANCING RESOURCES (USES)		
Transfers in	0	403,251
Transfers out	(64,402)	(265,348)
Bond costs/discount	0	(26,585)
Sale of bonds	<u>0</u>	<u>1,945,000</u>
Total other financing sources (uses)	<u>(64,402)</u>	<u>2,056,318</u>
Net change in fund balances	(63,596)	(881,739)
Fund balance, beginning of year	<u>130,834</u>	<u>2,266,936</u>
Fund balances, end of year	<u>\$ 67,238</u>	<u>\$ 1,385,197</u>

CITY OF EMPORIA, KANSAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCE - ACTUAL AND BUDGET
 MULTI-YEAR IMPROVEMENT
 For the Year Ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance with Final Budget Favorable (Unfavorable)
				Original	Final	
REVENUE						
Taxes	\$ 0	\$ 0	\$ 0	\$ 1,510,674	\$ 1,510,674	\$ (1,510,674)
Total revenues	<u>0</u>	<u>0</u>	<u>0</u>	<u>\$ 1,510,674</u>	<u>\$ 1,510,674</u>	<u>\$ (1,510,674)</u>
EXPENDITURES						
General government	<u>1,397,099</u>	<u>20,163</u>	<u>1,417,262</u>	<u>2,493,590</u>	<u>2,493,590</u>	<u>1,076,328</u>
Total expenditures	<u>1,397,099</u>	<u>20,163</u>	<u>1,417,262</u>	<u>\$ 2,493,590</u>	<u>\$ 2,493,590</u>	<u>\$ 1,076,328</u>
Excess of revenues over (under) expenditures	(1,397,099)	(20,163)	(1,417,262)			
OTHER FINANCING SOURCES (USES):						
Sale of bonds	0	0	0	\$ 450,000	\$ 450,000	\$ (450,000)
Transfers in	<u>1,397,102</u>	<u>0</u>	<u>1,397,102</u>	<u>532,916</u>	<u>532,916</u>	<u>864,186</u>
Total other financing sources (uses)	<u>1,397,102</u>	<u>0</u>	<u>1,397,102</u>	<u>\$ 982,916</u>	<u>\$ 982,916</u>	<u>\$ 414,186</u>
Excess of revenues over (under) expenditures & other financing (uses)	<u>3</u>	<u>(20,163)</u>	<u>(20,160)</u>			
FUND BALANCE -						
Beginning of year	<u>0</u>	<u>0</u>	<u>0</u>			
End of year	<u>\$ 3</u>	<u>\$ (20,163)</u>	<u>\$ (20,160)</u>			

CITY OF EMPORIA, KANSAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET

LIBRARY FUND

For the Year Ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance with Final Budget Favorable (Unfavorable)
				Original	Final	
REVENUE						
Taxes	\$ 682,869	\$ 0	\$ 682,869	\$ 685,953	\$ 685,953	\$ (3,084)
Miscellaneous	124	0	124	0	0	124
Total revenues	<u>682,993</u>	<u>0</u>	<u>682,993</u>	<u>\$ 685,953</u>	<u>\$ 685,953</u>	<u>\$ (2,960)</u>
EXPENDITURES						
Culture and recreation	<u>670,946</u>	<u>0</u>	<u>670,946</u>	<u>670,946</u>	<u>670,946</u>	<u>0</u>
Total expenditures	<u>670,946</u>	<u>0</u>	<u>670,946</u>	<u>\$ 670,946</u>	<u>\$ 670,946</u>	<u>\$ 0</u>
Excess of revenues over (under) expenditures	12,047	0	12,047			
FUND BALANCE -						
Beginning of year	<u>4,974</u>	<u>0</u>	<u>4,974</u>			
End of year	<u>\$ 17,021</u>	<u>\$ 0</u>	<u>\$ 17,021</u>			

CITY OF EMPORIA, KANSAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCE - ACTUAL AND BUDGET
 LIBRARY EMPLOYEE BENEFIT FUND
 For the Year Ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance with Final Budget Favorable (Unfavorable)
				Original	Final	
REVENUE						
Taxes	\$ 50,568	\$ 0	\$ 50,568	\$ 50,719	\$ 50,719	\$ (151)
Total revenues	50,568	0	50,568	\$ 50,719	\$ 50,719	\$ (151)
EXPENDITURES						
Culture and recreation	48,653	0	48,653	48,653	48,653	0
Total expenditures	48,653	0	48,653	\$ 48,653	\$ 48,653	\$ 0
Excess of revenues over (under) expenditures	1,915	0	1,915			
FUND BALANCE -						
Beginning of year	595	0	595			
End of year	\$ 2,510	\$ 0	\$ 2,510			

CITY OF EMPORIA, KANSAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCE - ACTUAL AND BUDGET
 CONVENTION AND TOURISM FUND
 For the Year Ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance with Final Budget Favorable (Unfavorable)
				Original	Final	
REVENUES						
Intergovernmental	\$ 397,734	\$ 0	\$ 397,734	\$ 410,054	\$ 410,054	\$ (12,320)
Use of money & property	849	0	849	1,000	1,000	(151)
Total revenues	<u>398,583</u>	<u>0</u>	<u>398,583</u>	<u>\$ 411,054</u>	<u>\$ 411,054</u>	<u>\$ (12,471)</u>
EXPENDITURES						
General government						
Miscellaneous	22,313	0	22,313	0	0	(22,313)
Appropriations	<u>444,500</u>	<u>0</u>	<u>444,500</u>	<u>496,000</u>	<u>496,000</u>	<u>51,500</u>
Total expenditures	<u>466,813</u>	<u>0</u>	<u>466,813</u>	<u>\$ 496,000</u>	<u>\$ 496,000</u>	<u>\$ 29,187</u>
Excess of revenues over (under) expenditures	(68,230)	0	(68,230)			
FUND BALANCE -						
Beginning of year	<u>132,417</u>	<u>0</u>	<u>132,417</u>			
End of year	<u>\$ 64,187</u>	<u>\$ 0</u>	<u>\$ 64,187</u>			

CITY OF EMPORIA, KANSAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
INDUSTRIAL FUND

For the Year Ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance with Final Budget Favorable (Unfavorable)
				Original	Final	
REVENUES						
Intergovernmental	\$ 1,204	\$ 0	\$ 1,204	\$ 1,142	\$ 1,142	\$ 62
Use of money & property	776	0	776	2,500	2,500	(1,724)
Total revenues	1,980	0	1,980	\$ 3,642	\$ 3,642	\$ (1,662)
EXPENDITURES						
Planning and development						
Contractual services	3,630	0	3,630	126,727	126,727	123,097
Total expenditures	3,630	0	3,630	\$ 126,727	\$ 126,727	\$ 123,097
Excess of revenues over (under) expenditures	(1,650)	0	(1,650)			
FUND BALANCE -						
Beginning of year	125,819	0	125,819			
End of year	\$ 124,169	\$ 0	\$ 124,169			

CITY OF EMPORIA, KANSAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCE - ACTUAL AND BUDGET
 SPECIAL ALCOHOL PROGRAM FUND
 For the Year Ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance with Final Budget Favorable (Unfavorable)
				Original	Final	
REVENUES						
Intergovernmental	\$ 83,059	\$ 0	\$ 83,059	\$ 93,000	\$ 93,000	\$ (9,941)
Use of money & property	538	0	538	1,000	1,000	(462)
Total revenues	<u>83,597</u>	<u>0</u>	<u>83,597</u>	<u>\$ 94,000</u>	<u>\$ 94,000</u>	<u>\$ (10,403)</u>
EXPENDITURES						
Health and environment Appropriation	<u>89,901</u>	<u>0</u>	<u>89,901</u>	<u>176,454</u>	<u>176,454</u>	<u>86,553</u>
Total expenditures	<u>89,901</u>	<u>0</u>	<u>89,901</u>	<u>\$ 176,454</u>	<u>\$ 176,454</u>	<u>\$ 86,553</u>
Excess of revenues over (under) expenditures	(6,304)	0	(6,304)			
FUND BALANCE -						
Beginning of year	<u>93,467</u>	<u>0</u>	<u>93,467</u>			
End of year	<u>\$ 87,163</u>	<u>\$ 0</u>	<u>\$ 87,163</u>			

CITY OF EMPORIA, KANSAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCE - ACTUAL AND BUDGET
 SPECIAL PARK AND RECREATION FUND
 For the Year Ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance with Final Budget Favorable (Unfavorable)
				Original	Final	
REVENUES						
Intergovernmental	\$ 83,060	\$ 0	\$ 83,060	\$ 168,000	\$ 168,000	\$ (84,940)
Use of money & property	636	0	636	1,000	1,000	(364)
Total revenues	<u>83,696</u>	<u>0</u>	<u>83,696</u>	<u>\$ 169,000</u>	<u>\$ 169,000</u>	<u>\$ (85,304)</u>
EXPENDITURES						
General government						
Capital outlay	<u>0</u>	<u>0</u>	<u>0</u>	<u>225,194</u>	<u>225,194</u>	<u>225,194</u>
Total expenditures	<u>0</u>	<u>0</u>	<u>0</u>	<u>\$ 225,194</u>	<u>\$ 225,194</u>	<u>\$ 225,194</u>
Excess of revenues over (under) expenditures	83,696	0	83,696			
OTHER FINANCING SOURCES (USES):						
Transfers out	<u>(31,994)</u>	<u>0</u>	<u>(31,994)</u>	<u>0</u>	<u>0</u>	<u>(31,994)</u>
Excess of revenues over (under) expenditures & other financing (uses)	<u>51,702</u>	<u>0</u>	<u>51,702</u>			
FUND BALANCE -						
Beginning of year	<u>92,918</u>	<u>0</u>	<u>92,918</u>			
End of year	<u>\$ 144,620</u>	<u>\$ 0</u>	<u>\$ 196,322</u>			

CITY OF EMPORIA, KANSAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
SPECIAL STREET FUND

For the Year Ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance with Final Budget Favorable (Unfavorable)
				Original	Final	
REVENUES						
Intergovernmental	\$ 742,397	\$ 0	\$ 742,397	\$ 848,140	\$ 848,140	\$ (105,743)
Use of money & property	1,466	0	1,466	2,000	2,000	(534)
Miscellaneous	4,584	0	4,584	7,000	7,000	(2,416)
Total revenues	<u>748,447</u>	<u>0</u>	<u>748,447</u>	<u>\$ 857,140</u>	<u>\$ 857,140</u>	<u>\$ (108,693)</u>
EXPENDITURES						
Highways and streets						
Personal services	379,872	0	379,872	427,680	427,680	47,808
Contractual	255,672	0	255,672	68,767	68,767	(186,905)
Commodities	19,882	0	19,882	159,340	159,340	139,458
Other charges	888	0	888	26,350	26,350	25,462
Capital outlay	47,529	0	47,529	55,100	55,100	7,571
Total expenditures	<u>703,843</u>	<u>0</u>	<u>703,843</u>	<u>\$ 737,237</u>	<u>\$ 737,237</u>	<u>\$ 33,394</u>
Excess of revenues over (under) expenditures	44,604	0	44,604			
OTHER FINANCING SOURCES (USES):						
Transfers out	<u>(127,221)</u>	<u>0</u>	<u>(127,221)</u>	<u>\$ (127,221)</u>	<u>\$ (127,221)</u>	<u>\$ 0</u>
Excess of revenues over (under) expenditures & other financing (uses)	<u>(82,617)</u>	<u>0</u>	<u>(82,617)</u>			
FUND BALANCE -						
Beginning of year	<u>176,338</u>	<u>0</u>	<u>176,338</u>			
End of year	<u>\$ 93,721</u>	<u>\$ 0</u>	<u>\$ 93,721</u>			

CITY OF EMPORIA, KANSAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCE - ACTUAL AND BUDGET
 DRUG MONEY FORFEITURE FUND
 For the Year Ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance with Final Budget Favorable (Unfavorable)
				Original	Final	
REVENUES						
Intergovernmental	\$ 6,833	\$ 0	\$ 6,833	\$ 5,000	\$ 5,000	\$ 1,833
Use of money & property	76	0	76	300	300	(224)
Total revenues	<u>6,909</u>	<u>0</u>	<u>6,909</u>	<u>\$ 5,300</u>	<u>\$ 5,300</u>	<u>\$ 1,609</u>
EXPENDITURES						
Law enforcement						
Contractual	291	0	291	0	0	(291)
Commodities	19,777	0	19,777	0	0	(19,777)
Capital outlay	<u>0</u>	<u>0</u>	<u>0</u>	<u>39,684</u>	<u>39,684</u>	<u>39,684</u>
Total expenditures	<u>20,068</u>	<u>0</u>	<u>20,068</u>	<u>\$ 39,684</u>	<u>\$ 39,684</u>	<u>\$ 19,616</u>
Excess of revenues over (under) expenditures	(13,159)	0	(13,159)			
Excess of revenues over (under) expenditures & other financing (uses)	<u>(13,159)</u>	<u>0</u>	<u>(13,159)</u>			
FUND BALANCE -						
Beginning of year	<u>13,874</u>	<u>0</u>	<u>13,874</u>			
End of year	<u>\$ 715</u>	<u>\$ 0</u>	<u>\$ 715</u>			

CITY OF EMPORIA, KANSAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN NET ASSETS - ACTUAL AND BUDGET
SOLID WASTE DISPOSAL FUND
For the Year Ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance Favorable (Unfavorable)
				Original	Final	
OPERATING REVENUES						
Charges for services	\$ 3,487,385	\$ 0	\$ 3,487,385	\$ 3,891,740	\$ 3,891,740	\$ (404,355)
Use of money & property	5,190	0	5,190	10,000	10,000	(4,810)
Miscellaneous	144,377	198,738	343,115	1,500	1,500	341,615
Total operating revenues	<u>3,636,952</u>	<u>198,738</u>	<u>3,835,690</u>	<u>\$ 3,903,240</u>	<u>\$ 3,903,240</u>	<u>\$ (67,550)</u>
OPERATING EXPENSES						
Personal services	1,238,323	0	1,238,323	1,312,183	1,312,183	73,860
Contractual services	870,065	4,558	874,623	1,027,650	1,027,650	153,027
Commodities	186,569	15,000	201,569	489,500	489,500	287,931
Capital outlay	113,385	229,968	343,353	309,500	309,500	(33,853)
Debt service	45,581	0	45,581	46,811	46,811	1,230
Depreciation	264,873	(264,873)	0	0	0	0
Miscellaneous	45,641	0	45,641	122,400	122,400	76,759
Transfer out	571,500	0	571,500	571,500	571,500	0
Total operating expenses & transfers	<u>3,335,937</u>	<u>(15,347)</u>	<u>3,320,590</u>	<u>\$ 3,879,544</u>	<u>\$ 3,879,544</u>	<u>\$ 558,953</u>
Change in net assets	301,015	214,085	515,100			
NET ASSETS						
Beginning of year	<u>2,642,955</u>	<u>56,356</u>	<u>2,699,311</u>			
End of year	<u>\$ 2,943,970</u>	<u>\$ 270,441</u>	<u>\$ 3,214,411</u>			

CITY OF EMPORIA, KANSAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN NET ASSETS - ACTUAL AND BUDGET

SEWER UTILITY FUND

For the Year Ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance Favorable (Unfavorable)
				Original	Final	
OPERATING REVENUES						
Charges for services	\$ 3,962,051	\$ 0	\$ 3,962,051	\$ 4,182,000	\$ 4,182,000	\$ (219,949)
Use of money & property	15,372	0	15,372	25,000	25,000	(9,628)
Miscellaneous	6,287	0	6,287	6,000	6,000	287
Total operating revenues	<u>3,983,710</u>	<u>0</u>	<u>3,983,710</u>	<u>\$ 4,213,000</u>	<u>\$ 4,213,000</u>	<u>\$ (229,290)</u>
OPERATING EXPENSES						
Personal services	661,006	0	661,006	800,988	800,988	139,982
Contractual services	568,141	11,367	579,508	589,300	589,300	9,792
Commodities	132,800		132,800	272,850	272,850	140,050
Capital outlay	373,748	231,578	605,326	581,000	581,000	(24,326)
Debt service	361,803	0	361,803	805,820	805,820	444,017
Depreciation	1,098,033	(1,098,033)	0	0	0	0
Miscellaneous	38,296	0	38,296	76,800	76,800	38,504
Transfer out	702,279	0	702,279	752,760	752,760	50,481
Total operating expenses & transfers	<u>3,936,106</u>	<u>(855,088)</u>	<u>3,081,019</u>	<u>\$ 3,879,518</u>	<u>\$ 3,879,518</u>	<u>\$ 798,499</u>
Change in net assets	47,604	855,088	902,691			
NET ASSETS						
Beginning of year	<u>11,808,534</u>	<u>3,912,186</u>	<u>16,912,899</u>			
End of year	<u>\$ 11,856,138</u>	<u>\$ 4,767,274</u>	<u>\$ 17,815,590</u>			

CITY OF EMPORIA, KANSAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN NET ASSETS - ACTUAL AND BUDGET
WATER UTILITY FUND
For the Year Ended December 31, 2009

	GAAP Basis	Adjustments to Budgetary Basis	Budgetary Basis	Budgeted Amounts		Variance Favorable (Unfavorable)
				Original	Final	
OPERATING REVENUES						
Charges for services	\$ 4,258,991	\$ 0	\$ 4,258,991	\$ 4,484,770	\$ 4,484,770	\$ (225,779)
Use of money & property	9,457	0	9,457	20,000	20,000	(10,543)
Sale of bonds	0	0	0	1,000,000	1,000,000	(1,000,000)
Miscellaneous	3,784	0	3,784	2,500	2,500	1,284
Total operating revenues	<u>4,272,232</u>	<u>0</u>	<u>4,272,232</u>	<u>\$ 5,507,270</u>	<u>\$ 5,507,270</u>	<u>\$ (1,235,038)</u>
OPERATING EXPENSES						
Personal services	729,550	0	729,550	786,469	786,469	56,919
Contractual services	895,099	1,432	896,531	813,800	813,800	(82,731)
Commodities	464,253	21,967	486,220	805,450	805,450	319,230
Capital outlay	95,803	114,827	210,630	1,148,000	1,148,000	937,370
Debt service	364,632	0	364,632	1,031,550	1,031,550	666,918
Depreciation	773,203	(773,203)	0	0	0	0
Miscellaneous	35,155	0	35,155	176,000	176,000	140,845
Transfer out	731,520	0	731,520	731,520	731,520	0
Total operating expenses & transfers	<u>4,089,215</u>	<u>(634,977)</u>	<u>3,454,239</u>	<u>\$ 5,492,789</u>	<u>\$ 5,492,789</u>	<u>\$ 2,038,550</u>
Change in net assets	183,017	634,977	817,993			
NET ASSETS						
Beginning of year	<u>9,715,984</u>	<u>4,218,270</u>	<u>13,934,254</u>			
End of year	<u>\$ 9,899,001</u>	<u>\$ 4,853,247</u>	<u>\$ 14,752,247</u>			

CITY OF EMPORIA, KANSAS

INTERNAL SERVICE FUNDS

December 31, 2009

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City and to other government units on a cost reimbursement basis.

Workers' Compensation Fund - To account for contributions made by the City to be used for paying claims for job-related injuries.

Insurance Fund - To account for contributions made by the City, City employees and former City employees to be used for payment of medical claims of covered patients.

CITY OF EMPORIA, KANSAS

COMBINING STATEMENT OF NET ASSETS
INTERNAL SERVICE FUNDS
December 31, 2009

	<u>Workers'</u> <u>Compensation</u>	<u>Insurance</u> <u>Fund</u>	<u>Total</u>
ASSETS			
Current assets			
Cash and cash equivalents	\$ 251,334	\$ 478,329	\$ 729,663
Investments	<u>700,000</u>	<u>0</u>	<u>700,000</u>
Total assets	<u>\$ 951,334</u>	<u>\$ 478,329</u>	<u>\$ 1,429,663</u>
LIABILITIES			
Current liabilities			
Accrued liabilities	\$ 0	\$ 320	\$ 320
Unpaid claims	<u>369,693</u>	<u>0</u>	<u>369,693</u>
Total Liabilities	<u>369,693</u>	<u>320</u>	<u>370,013</u>
NET ASSETS			
Unrestricted	<u>581,641</u>	<u>478,009</u>	<u>1,059,650</u>
Total liabilities and net assets	<u>\$ 951,334</u>	<u>\$ 478,329</u>	<u>\$ 1,429,663</u>

CITY OF EMPORIA, KANSAS

COMBINING STATEMENT OF REVENUES, EXPENSES
AND CHANGES IN NET ASSETS
INTERNAL SERVICE FUNDS
For the Year Ended December 31, 2009

	<u>Workers'</u> <u>Compensation</u>	<u>Insurance</u> <u>Fund</u>	<u>Total</u>
OPERATING REVENUES			
Charges for services	\$ 326,046	\$ 9,292	\$ 335,338
Miscellaneous	<u>27</u>	<u>0</u>	<u>27</u>
Total operating revenues	<u>326,073</u>	<u>9,292</u>	<u>335,365</u>
OPERATING EXPENSES			
Cost of services	<u>417,872</u>	<u>103,340</u>	<u>521,212</u>
Total operating expenses	<u>417,872</u>	<u>103,340</u>	<u>521,212</u>
Operating income (loss)	(91,799)	(94,048)	(185,847)
NONOPERATING REVENUES (EXPENSES)			
Interest income	<u>4,183</u>	<u>2,001</u>	<u>6,184</u>
Changes in net assets	(87,616)	(92,047)	(179,663)
NET ASSETS			
Beginning of year	<u>669,257</u>	<u>570,056</u>	<u>1,239,313</u>
End of year	<u>\$ 581,641</u>	<u>\$ 478,009</u>	<u>\$ 1,059,650</u>

CITY OF EMPORIA, KANSAS

COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
For the Year Ended December 31, 2009

	<u>Workers'</u> <u>Compensation</u>	<u>Insurance</u> <u>Fund</u>	<u>Total</u>
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash received from participants	\$ 326,073	\$ 9,292	\$ 335,365
Cash paid for services	<u>(431,417)</u>	<u>(131,381)</u>	<u>(562,798)</u>
Net cash provided by (used for) operating activities	<u>(105,344)</u>	<u>(122,089)</u>	<u>(227,433)</u>
CASH FLOWS FROM INVESTING ACTIVITIES			
Proceeds from sale of investments	275,000	375,000	650,000
Interest received	<u>4,183</u>	<u>2,001</u>	<u>6,184</u>
Net cash provided by (used for) investing activities	<u>279,183</u>	<u>377,001</u>	<u>656,184</u>
Net increase (decrease) in cash and cash equivalents	173,839	254,912	428,751
Cash and cash equivalents, beginning of year	<u>77,495</u>	<u>223,417</u>	<u>300,912</u>
Cash and cash equivalents, end of year	<u>\$ 251,334</u>	<u>\$ 478,329</u>	<u>\$ 729,663</u>

**RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED FOR)
OPERATING ACTIVITIES**

Operating income (loss)	\$ (91,799)	\$ (94,048)	\$ (185,847)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities			
Changes in assets and liabilities			
Increase (decrease) in accounts payable	(13,545)	320	(13,225)
Increase (decrease) in claims payable	<u>0</u>	<u>(28,361)</u>	<u>(28,361)</u>
Net cash provided by (used for) operating activities	<u>\$ (105,344)</u>	<u>\$ (122,089)</u>	<u>\$ (227,433)</u>

CITY OF EMPORIA, KANSAS

TRUST AND AGENCY FUNDS

December 31, 2009

Trust funds are used to account for assets held by the City in a trustee capacity. Agency funds are used to account for assets held by the City as an agent for individuals, private organizations, other governments and/or other funds.

Tree Private Purpose Trust Fund - To account for monies provided by private donors to finance planting of trees.

Freemont Park Private Purpose Trust Fund - To account for the money donated to the City for the purpose of building a display shelter for the railroad engine and caboose at Fremont Park.

Las Casitas Park Private Purpose Trust Fund - To account for monies provided by private donors to finance improvements to the Las Casitas Park.

Economic Development Private Purpose Trust Fund - To provide a financial resource which enhances the City's ability to attract new economic development projects by lending money to businesses that is repaid with interest.

Fire Insurance Proceeds Agency Fund - To account for a portion of insurance proceeds from fire and casualty losses to structures within the City. Proceeds are returned to property owners upon substantial completion of repairs or demolition of structure.

CITY OF EMPORIA, KANSAS

COMBINING STATEMENT OF FIDUCIARY NET ASSETS
 FIDUCIARY FUNDS - PRIVATE PURPOSE TRUST
 December 31, 2009

	Private Purpose Trust			
	Tree	Fremont Park	Las Casitas Park	Economic Development
ASSETS				
Cash and cash equivalents	\$ 2,440	\$ 89	\$ 413	\$ 695,305
Accrued interest receivable	0	0	0	880
Notes receivable	0	0	0	395,195
Total assets	<u>\$ 2,440</u>	<u>\$ 89</u>	<u>\$ 413</u>	<u>\$ 1,091,380</u>
LIABILITIES				
Accounts payable	\$ 0	\$ 0	\$ 0	\$ 0
Total Liabilities	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
NET ASSETS				
Reserved for economic development	0	0	0	1,091,380
Unreserved				
Undesignated	<u>2,440</u>	<u>89</u>	<u>413</u>	<u>0</u>
Total liabilities and net assets	<u>\$ 2,440</u>	<u>\$ 89</u>	<u>\$ 413</u>	<u>\$ 1,091,380</u>

	<u>Total</u>
\$	698,247
	880
	<u>395,195</u>
\$	<u><u>1,094,322</u></u>
\$	<u>0</u>
	<u>0</u>
	1,091,380
	<u>2,942</u>
\$	<u><u>1,094,322</u></u>

CITY OF EMPORIA, KANSAS

COMBINING STATEMENT OF FIDUCIARY NET ASSETS
FIDUCIARY FUNDS - AGENCY FUND
December 31, 2009

	<u>Fire Insurance Proceeds</u>
ASSETS	
Cash and cash equivalents	\$ <u>22,701</u>
Total Assets	\$ <u><u>22,701</u></u>
LIABILITIES	
Accounts payable	\$ <u>22,701</u>
Total Liabilities	\$ <u><u>22,701</u></u>

CITY OF EMPORIA, KANSAS

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS
FIDUCIARY FUNDS

For the Year Ended December 31, 2009

	Private Purpose Trust			
	Tree	Fremont Park	Las Casitas Park	Economic Development
ADDITIONS				
Interest income	\$ 14	\$ 1	\$ 0	\$ 24,492
Total Additions	14	1	0	24,492
DEDUCTIONS				
	0	0	0	0
Change in net assets	14	1	0	24,492
Net assets, beginning of year	2,426	88	413	1,066,888
Net assets, end of year	\$ 2,440	\$ 89	\$ 413	\$ 1,091,380

Total

\$ 24,507

24,507

0

24,507

1,069,815

\$ 1,094,322

CITY OF EMPORIA, KANSAS

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
 AGENCY FUND

For the Year Ended December 31, 2009

	<u>Balance January 1, 2009</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance December 31, 2009</u>
Cash and cash equivalents	\$ 22,556	\$ 148	\$ 3	\$ 22,701
Total assets	<u>\$ 22,556</u>	<u>\$ 148</u>	<u>\$ 3</u>	<u>\$ 22,701</u>
Accounts payable	\$ 22,556	\$ 146	\$ 1	\$ 22,701
Total liabilities	<u>\$ 22,556</u>	<u>\$ 146</u>	<u>\$ 1</u>	<u>\$ 22,701</u>

STATISTICAL SECTION

CITY OF EMPORIA

Statistical Section
(Unaudited)
December 31, 2009

This part of the City of Emporia's *Comprehensive Annual Financial Report (CAFR)* presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents

Financial Trends

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

Debt Capacity

These schedules are presenting information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

Demographic and Economical Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report related to the services the City provides and the activities it performs.

Source: Unless otherwise noted, the information in these schedules is derived from the Annual Financial Report for the relevant year. The City implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

CITY OF EMPORIA, KANSAS

TABLE 1
UNAUDITED

NET ASSETS BY COMPONENT
LAST SIX YEARS
(Accrual Basis of Accounting)
As of December 31,

	Fiscal Year					
	2004	2005	2006	2007	2008	2009
Governmental Activities:						
Invested in capital assets,						
net of related debt	\$ 90,115,362	\$ 82,349,192	\$ 75,354,567	\$ 66,616,597	\$ 66,752,347	\$ 55,981,334
Restricted	385,615	99,442	249,058	227,184	467,128	443,006
Unrestricted	3,102,278	4,806,454	8,871,611	9,091,918	8,942,071	6,981,419
Total net assets	\$ 93,603,255	\$ 87,255,088	\$ 84,475,236	\$ 75,935,699	\$ 76,161,546	\$ 63,405,759
Business-type Activities:						
Invested in capital assets,						
net of related debt	\$ 21,030,184	\$ 20,188,141	\$ 19,704,708	\$ 19,415,639	\$ 18,842,735	\$ 18,327,412
Unrestricted	2,298,165	1,825,862	2,814,926	4,310,519	5,324,738	6,371,697
Total net assets	\$ 23,328,349	\$ 22,014,003	\$ 22,519,634	\$ 23,726,158	\$ 24,167,473	\$ 24,699,109
Primary Government						
Invested in capital assets,						
net of related debt	\$ 111,145,546	\$ 102,537,333	\$ 95,059,275	\$ 86,032,236	\$ 80,595,082	\$ 74,308,746
Restricted	385,615	99,442	249,058	227,184	467,127	443,006
Unrestricted	5,400,443	6,632,316	11,686,537	13,402,437	14,266,809	13,353,116
Total net assets	\$ 116,931,604	\$ 109,269,091	\$ 106,994,870	\$ 99,661,857	\$ 95,329,018	\$ 88,104,868

Note: Data became available with the inception of GASB 34 during fiscal year 2003, therefore 10 years of data is unavailable

Source: City of Emporia, Kansas Basic Financial Statements.

CITY OF EMPORIA, KANSAS

TABLE 2
UNAUDITED

CHANGES IN NET ASSETS
LAST SIX YEARS
(Accrual Basis of Accounting)
As of December 31,

Expenses	Fiscal Year		
	2004	2005	2006
Governmental activities:			
General government	\$ 3,667,468	\$ 3,661,655	\$ 4,646,991
Public Safety	7,920,078	8,735,530	7,995,365
Highways and streets	8,147,882	8,174,128	8,099,622
Culture and recreation	2,693,563	2,779,900	2,315,915
Health and environment	66,672	65,539	61,205
Building maintenance	1,006,234	940,398	893,474
Planning and development	1,485,859	1,385,571	1,264,408
Airport operations	518,685	538,347	384,315
Interest on long-term debt	1,097,258	1,067,693	1,100,521
Total expenses	<u>26,603,699</u>	<u>27,348,761</u>	<u>26,761,816</u>
Business-type activities			
Solid waste disposal	2,434,993	2,561,538	2,200,552
Sewer utility	2,224,003	3,077,282	2,929,858
Water utility	3,503,268	3,491,982	3,580,339
Total activities	<u>8,162,264</u>	<u>9,130,802</u>	<u>8,710,749</u>
Total expenses	<u>\$ 34,765,963</u>	<u>\$ 36,479,563</u>	<u>\$ 35,472,565</u>
Program Revenues			
Governmental activities:			
Charges for services	\$ 4,200,665	3,736,026	\$ 4,230,979
Operating grants & contributions	<u>2,098,470</u>	<u>2,478,260</u>	<u>2,551,256</u>
Total revenues	<u>6,299,135</u>	<u>6,214,286</u>	<u>6,782,235</u>
Business-type activities:			
Charges for Services	9,975,459	9,976,335	10,803,039
Capital grants & contributions	<u>0</u>	<u>164,214</u>	<u>205,002</u>
Total revenues	<u>9,975,459</u>	<u>\$ 10,140,549</u>	<u>11,008,041</u>
Total revenues	<u>\$ 16,274,594</u>	<u>\$ 16,354,835</u>	<u>\$ 17,790,276</u>
Net (expense)/revenue			
Governmental activities	\$ (20,304,564)	\$ (21,134,475)	\$ (19,979,581)
Business-type activities	<u>1,813,195</u>	<u>1,009,747</u>	<u>2,297,292</u>
Total net expense	<u>\$ (18,491,369)</u>	<u>\$ (20,124,728)</u>	<u>\$ (17,682,289)</u>
General revenues and other changes in net assets			
Governmental activities:			
Taxes	\$ 11,627,273	11,668,957	\$ 12,390,698
Investment earnings	170,491	231,223	433,320
Miscellaneous	152,533	268,970	472,137
Transfers	<u>2,040,880</u>	<u>2,566,496</u>	<u>1,950,840</u>
Total governmental activities	<u>13,991,177</u>	<u>14,735,646</u>	<u>15,246,995</u>

TABLE 2
UNAUDITED

		Fiscal Year			
		2007	2008	2009	
\$	6,205,113	\$	4,580,920	\$	4,149,676
	8,680,772		9,318,358		10,037,060
	8,218,813		8,122,190		8,601,094
	2,774,693		2,772,761		2,942,303
	72,475		72,475		89,901
	939,756		1,114,909		1,213,665
	4,447,332		1,503,737		1,191,179
	634,334		688,806		414,202
	1,014,796		1,924,572		1,777,794
	<u>32,988,084</u>		<u>30,098,728</u>		<u>30,416,874</u>
	2,629,336		2,712,201		2,764,437
	2,959,294		2,969,314		3,233,827
	<u>3,564,058</u>		<u>3,255,744</u>		<u>3,357,695</u>
	<u>9,152,688</u>		<u>8,937,259</u>		<u>9,355,959</u>
\$	<u>42,140,772</u>	\$	<u>39,035,987</u>	\$	<u>39,772,833</u>
\$	4,716,743	\$	5,829,277	\$	3,678,102
	<u>2,275,621</u>		<u>2,627,966</u>		<u>2,039,812</u>
	<u>6,992,364</u>		<u>8,457,243</u>		<u>5,717,914</u>
	11,335,237		10,891,326		11,708,427
	<u>0</u>		<u>0</u>		<u>0</u>
	<u>11,335,237</u>		<u>10,891,326</u>		<u>11,708,427</u>
\$	<u>18,327,601</u>	\$	<u>19,348,569</u>	\$	<u>17,426,341</u>
\$	(25,995,720)	\$	(21,641,485)	\$	(24,698,960)
	<u>2,182,549</u>		<u>1,954,067</u>		<u>2,352,468</u>
\$	<u>(23,813,171)</u>	\$	<u>(19,687,418)</u>	\$	<u>(22,346,492)</u>
\$	13,087,215	\$	13,696,681	\$	14,456,475
	713,477		414,246		205,596
	1,811,021		898,272		275,803
	<u>1,971,420</u>		<u>1,858,133</u>		<u>2,005,299</u>
	<u>17,583,133</u>		<u>16,867,332</u>		<u>16,943,173</u>

CITY OF EMPORIA, KANSAS

TABLE 2
UNAUDITED

CHANGES IN NET ASSETS
LAST SIX YEARS
(Accrual Basis of Accounting)
As of December 31,

	Fiscal Year		
	2004	2005	2006
Business-type activities:			
Investment earnings	\$ 92,389	\$ 50,789	\$ 64,197
Miscellaneous	178,208	191,614	107,922
Transfers	<u>(2,040,880)</u>	<u>(2,566,496)</u>	<u>(1,950,840)</u>
Total business-type activities	<u>(1,770,283)</u>	<u>(2,324,093)</u>	<u>(1,778,721)</u>
Total primary government	\$ <u>12,220,894</u>	\$ <u>12,411,553</u>	\$ <u>13,468,274</u>
Change in net assets			
Governmental activities	\$ (6,313,387)	(6,398,829)	(4,732,586)
Business-type activities	<u>42,912</u>	<u>(1,314,346)</u>	<u>518,571</u>
Total primary government	\$ <u>(6,270,475)</u>	\$ <u>(7,713,175)</u>	\$ <u>(4,214,015)</u>

Note: Data became available with the inception of GASB 34 during fiscal year 2003, therefore 10 years of data is unavailable

Source: City of Emporia, Kansas Basic Financial Statements.

TABLE 2
UNAUDITED

		Fiscal Year			
		2007	2008	2009	
\$	496,647	\$	159,667	\$	30,019
	248,217		185,714		154,448
	<u>(1,971,420)</u>		<u>(1,858,133)</u>		<u>(2,005,299)</u>
	<u>(1,226,556)</u>		<u>(1,512,752)</u>		<u>(1,820,832)</u>
\$	<u>16,356,577</u>	\$	<u>15,354,580</u>	\$	<u>15,122,341</u>
\$	(8,412,587)	\$	(4,774,153)	\$	(7,755,787)
	<u>955,993</u>		<u>441,315</u>		<u>531,636</u>
\$	<u>(7,456,594)</u>	\$	<u>(4,332,838)</u>	\$	<u>(7,224,151)</u>

CITY OF EMPORIA, KANSAS

TABLE 3
UNAUDITED

GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE
LAST SIX YEARS
(Accrual Basis of Accounting)
as of December 31,

Fiscal Year	Property Tax	Sales Tax	Franchise Tax	Motor Vehicle Tax	Total
2004	\$ 6,036,903	\$ 3,854,759	\$ 992,036	\$ 743,575	11,627,273
2005	5,812,138	3,997,182	1,060,262	799,375	11,668,957
2006	6,218,970	4,032,795	1,372,059	766,874	12,390,698
2007	6,320,568	4,104,469	1,905,311	756,867	13,087,215
2008	6,646,981	4,161,025	2,108,211	780,464	13,696,681
2009	6,773,224	4,875,570	2,028,528	779,153	14,456,475

Note: Data became available with the inception of GASB 34 during fiscal year 2003, therefore 10 years of data is unavailable.

Source: City of Emporia, Kansas Basic Financial Statements.

CITY OF EMPORIA, KANSAS

TABLE 4
UNAUDITED

FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN YEARS
(Modified Accrual Basis of Accounting)
As of December 31,

	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>
General Fund				
Reserved	\$ 11,450	\$ 34,748	\$ 22,503	\$ 831
Unreserved	<u>59,035</u>	<u>29,299</u>	<u>369,807</u>	<u>385,191</u>
Total general fund	<u>\$ 70,485</u>	<u>\$ 64,047</u>	<u>\$ 392,310</u>	<u>\$ 386,022</u>
All other governmental funds				
Reserved	\$ 1,928,015	\$ 1,600,936	\$ 126,396	\$ 8,935
Unreserved, reported in:				
Special revenue funds	445,693	426,778	2,056,323	1,989,329
Debt service funds	100,916	247,620	24,843	176,533
Capital projects funds	<u>2,188,816</u>	<u>3,767,233</u>	<u>2,132,896</u>	<u>(148,050)</u>
Total all other governmental funds	<u>\$ 4,663,440</u>	<u>\$ 6,042,567</u>	<u>\$ 4,340,458</u>	<u>\$ 2,026,747</u>

Source: City of Emporia, Kansas Basic Financial Statements.

TABLE 4
UNAUDITED

<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>
\$ 0	\$ 0	\$ 53,991	\$ 81,152	\$ 0	\$ 46,433
<u>883,809</u>	<u>906,267</u>	<u>1,346,381</u>	<u>2,234,807</u>	<u>3,038,285</u>	<u>2,633,634</u>
<u>\$ 883,809</u>	<u>\$ 906,267</u>	<u>\$ 1,400,372</u>	<u>\$ 2,315,959</u>	<u>\$ 3,038,285</u>	<u>\$ 2,680,067</u>
\$ 0	\$ 0	\$ 0	\$ 115,753	\$ 0	\$ 232,543
1,164,245	1,329,900	1,919,585	1,453,126	1,143,544	822,672
385,615	99,442	249,058	227,184	467,128	443,006
<u>459,924</u>	<u>1,949,760</u>	<u>5,427,142</u>	<u>6,467,716</u>	<u>5,332,192</u>	<u>2,884,947</u>
<u>\$ 2,009,784</u>	<u>\$ 3,379,102</u>	<u>\$ 7,595,785</u>	<u>\$ 8,263,779</u>	<u>\$ 6,942,864</u>	<u>\$ 4,383,168</u>

CITY OF EMPORIA, KANSAS

TABLE 5
UNAUDITED

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN YEARS
(Modified Accrual Basis of Accounting)
December 31,

	2000	2001	2002	2003
Revenues				
Taxes	\$ 9,249,638	\$ 9,622,700	\$ 10,000,954	\$ 10,429,929
Charges for services	1,030,672	944,841	1,001,003	1,215,208
Special assessments	283,929	397,346	343,853	140,766
Intergovernmental	2,167,080	2,025,811	3,435,257	2,650,278
Licenses and permits	239,039	252,453	230,372	223,767
Fines and fees	662,477	694,922	904,089	609,956
Use of money and property	514,566	381,632	207,397	139,577
Contributions	50,504	13,280	1,180,864	13,665
Miscellaneous	135,358	170,842	237,816	152,258
Total revenues	<u>14,333,263</u>	<u>14,503,827</u>	<u>17,541,605</u>	<u>15,575,404</u>
Expenditures				
General government	988,077	903,816	1,599,225	2,002,363
Public safety	6,517,168	6,729,779	7,022,651	7,244,197
Highways and streets	945,181	1,428,172	1,614,230	1,265,207
Culture and recreation	1,785,406	1,853,974	2,002,345	1,862,663
Health and environment	63,600	63,600	59,010	66,180
Building Maintenance	613,362	688,741	737,577	790,025
Planning and development	1,367,275	1,288,605	1,254,285	1,088,645
Airport Operations	403,835	370,985	327,488	290,382
Appropriations	0	0	0	0
Capital outlay	2,659,475	5,983,369	7,574,461	4,630,990
Debt service				
Principal	1,571,162	1,287,276	1,540,882	1,244,835
Interest and other charges	701,711	643,332	1,171,256	1,026,653
Total expenditures	<u>17,616,252</u>	<u>21,241,649</u>	<u>24,903,410</u>	<u>21,512,140</u>
Excess of revenues over /(under) expenditures	<u>(3,282,989)</u>	<u>(6,737,822)</u>	<u>(7,361,805)</u>	<u>(5,936,736)</u>
Other financing sources (uses)				
Transfers In	2,831,013	3,446,018	4,169,969	3,252,994
Transfers out	(1,734,432)	(1,785,507)	(1,907,356)	(1,158,057)
Payment to refund bonds	0	0	0	(110,000)
Payment to escrow agent	0	0	0	0
Bond premium	0	0	0	0
Bond issuances costs	0	0	0	0
Sale of bonds	4,328,687	6,450,000	3,725,346	1,631,800
Total other financing sources (uses)	<u>5,425,268</u>	<u>8,110,511</u>	<u>5,987,959</u>	<u>3,616,737</u>
Net change in fund balances	<u>\$ 2,142,279</u>	<u>\$ 1,372,689</u>	<u>\$ (1,373,846)</u>	<u>\$ (2,319,999)</u>
Debt service as a percentage of noncapital expenditures	15.20%	12.65%	15.65%	13.46%

Source: City of Emporia, Kansas Basic Financial Statements.

TABLE 5
UNAUDITED

	2004	2005	2006	2007	2008	2009
\$	11,545,148	\$ 11,610,647	\$ 12,324,809	\$ 13,018,554	\$ 13,630,703	\$ 14,365,740
	1,664,767	1,380,037	1,744,253	1,725,796	2,602,820	2,534,303
	82,125	58,310	65,889	68,661	65,978	90,735
	2,092,293	2,472,129	2,442,244	2,091,977	2,508,944	2,035,167
	222,834	236,014	287,456	310,062	219,877	325,369
	846,047	704,566	663,204	701,957	918,706	818,430
	152,792	182,814	359,238	639,281	382,330	205,596
	6,177	6,131	825	183,644	296,791	4,645
	149,850	268,970	472,137	1,811,021	390,107	275,803
	<u>16,762,033</u>	<u>16,919,618</u>	<u>18,360,055</u>	<u>20,550,953</u>	<u>21,016,256</u>	<u>20,655,788</u>
	1,697,194	1,723,621	1,892,612	1,986,354	2,309,225	3,242,791
	7,633,408	8,444,565	7,523,946	8,414,431	9,044,346	9,728,384
	1,575,987	1,587,864	1,357,344	1,479,746	1,473,524	1,902,728
	2,021,225	2,098,537	2,054,308	2,233,824	2,287,583	2,477,137
	66,672	65,539	61,205	72,475	72,475	89,901
	903,207	839,482	827,882	939,756	1,114,909	1,213,665
	1,485,858	1,385,571	1,164,397	4,447,332	1,694,637	1,191,179
	345,189	364,066	384,316	463,628	517,569	401,438
	0	0	0	0	0	58,820
	1,873,304	1,583,078	2,250,940	4,166,044	2,140,096	1,761,441
	1,469,713	2,001,186	1,848,559	1,948,203	7,330,674	4,131,434
	1,075,217	1,073,492	1,078,698	1,086,649	1,520,013	1,304,501
	<u>20,146,974</u>	<u>21,167,001</u>	<u>20,444,207</u>	<u>27,238,442</u>	<u>29,505,051</u>	<u>27,503,419</u>
	<u>(3,384,941)</u>	<u>(4,247,383)</u>	<u>(2,084,152)</u>	<u>(6,687,489)</u>	<u>(8,488,795)</u>	<u>(6,847,631)</u>
	3,518,373	3,841,246	3,860,551	3,510,358	3,585,034	5,893,119
	(1,477,493)	(1,274,750)	(1,909,711)	(1,538,938)	(1,194,828)	(3,887,820)
	(1,185,000)	0	0	(3,720,000)	0	0
	0	0	0	(156,988)	0	0
	0	0	0	103,588	0	0
	0	0	0	0	0	(26,585)
	3,465,000	3,022,000	4,820,000	10,200,000	5,500,000	1,945,000
	<u>4,320,880</u>	<u>5,588,496</u>	<u>6,770,840</u>	<u>8,398,020</u>	<u>7,890,206</u>	<u>3,923,714</u>
\$	<u>935,939</u>	<u>1,341,113</u>	<u>4,686,688</u>	<u>1,710,531</u>	<u>(598,589)</u>	<u>(2,923,917)</u>
	13.93%	15.70%	16.09%	13.15%	32.34%	21.12%

CITY OF EMPORIA, KANSAS

TABLE 6
UNAUDITED

GENERAL GOVERNMENTAL TAX REVENUES BY SOURCE
LAST TEN YEARS
(Modified Accrual Basis of Accounting)
December 31,

Fiscal Year	Property Tax	Sales Tax	Franchise Tax	Motor Vehicle Tax	Total
2000	\$ 4,105,956	\$ 3,706,938	\$ 830,254	\$ 606,490	\$ 9,249,638
2001	4,245,961	3,826,968	934,719	615,052	9,622,700
2002	4,650,010	3,779,416	911,158	660,370	10,000,954
2003	5,609,562	3,712,601	907,308	744,078	10,973,549
2004	5,954,778	3,854,759	992,036	743,575	11,545,148
2005	5,753,828	3,997,182	1,060,262	799,375	11,610,647
2006	6,153,081	4,032,795	1,372,059	766,874	12,324,809
2007	6,251,907	4,104,469	1,905,311	756,867	13,018,554
2008	6,646,981	4,161,025	2,108,211	780,464	13,696,681
2009	6,773,224	4,875,570	2,028,528	779,153	14,456,475

Source: City of Emporia, Kansas Basic Financial Statements.

CITY OF EMPORIA, KANSAS

TABLE 7

UNAUDITED

ASSESSED VALUE & ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN YEARS
December 31,

Fiscal Year Ended December 31,	Real Property		Personal Property	
	Residential Property - 1	Commercial Property - 1	Motor Vehicles - 2	Other - 1
2000	\$ 76,375,900	\$ 18,175,000	\$ 19,989,300	\$ 1,120,000
2001	83,230,400	17,807,800	19,517,800	2,850,000
2002	93,952,600	19,060,600	20,866,000	4,163,000
2003	103,881,400	18,650,300	21,176,100	125,000
2004	95,122,800	19,083,100	21,704,600	973,000
2005	100,577,500	21,257,000	21,590,000	549,000
2006	106,044,300	22,987,100	21,849,600	2,773,000
2007	106,900,000	22,411,800	21,617,400	838,000
2008	113,779,300	46,140,400	20,997,600	1,117,000
2009	118,624,000	49,029,200	17,141,600	1,008,000

Note 1 - Lyon County Appraiser

Note 2 - Lyon County Clerk's Office

TABLE 7
UNAUDITED

	Less Tax Exempt Real Property - 1	Total Taxable Assessed Value	Total Direct Tax Rate - 2	Estimated Actual Taxable Value	Assessed Value As a Percentage of Actual Value
\$	2,626,000	\$ 113,034,200	\$ 36.124	\$ 590,850,500	\$ 19.13%
	4,412,000	118,994,000	35.882	663,678,000	17.93%
	6,788,000	131,254,200	38.397	730,047,700	17.98%
	9,074,000	134,758,800	42.062	760,455,400	17.72%
	3,572,000	133,311,500	41.258	800,452,000	16.65%
	4,993,000	138,980,500	41.157	852,801,400	16.30%
	4,772,000	148,882,000	40.956	890,406,000	16.72%
	4,568,000	147,199,200	42.033	895,502,100	16.44%
	30,136,000	151,898,300	41.848	920,785,600	16.50%
	29,021,000	156,781,800	41.571	919,786,500	17.05%

CITY OF EMPORIA, KANSAS

TABLE 8
UNAUDITED

PROPERTY TAX RATES
DIRECT AND OVERLAPPING GOVERNMENTS
LAST TEN YEARS
December 31,

Fiscal Year	City of Emporia, Kansas			Lyon County			USD 253			Total Direct & Overlapping Rates
	Operating Millage	Debt Service Millage	Total City Millage	Operating Millage	Debt Service Millage	Total County Millage	Operating Millage	Debt Service Millage	Total USD Millage	
2000	25.662	10.462	36.124	38.866	1.615	40.481	42.607	4.837	47.444	124.049
2001	25.848	10.034	35.882	43.699	1.893	45.592	43.886	17.223	61.109	142.583
2002	28.544	9.853	38.397	44.879	1.083	45.962	40.123	21.037	61.160	145.519
2003	29.839	12.223	42.062	47.685	0.502	48.187	43.989	16.224	60.213	150.462
2004	30.511	10.747	41.258	50.077	0.969	51.046	48.130	9.591	57.721	150.025
2005	28.859	12.298	41.157	50.165	0.768	50.933	45.060	11.324	56.384	148.474
2006	28.453	12.503	40.956	49.656	0.890	50.546	44.849	9.986	54.835	146.337
2007	28.699	13.334	42.033	50.998	0.641	51.639	45.248	8.876	54.124	147.796
2008	28.573	13.275	41.848	46.437	0	46.437	46.26	7.788	54.048	142.333
2009	26.999	14.572	41.571	49.407	0	49.407	45.655	9.887	55.542	146.520

Overlapping rates are those of local and county government that apply to property owners within the City of Emporia. Not all overlapping rates apply to all Emporia property owners.

Source: Lyon County Clerk's Office

CITY OF EMPORIA, KANSAS

TABLE 9
UNAUDITED

PRINCIPAL PROPERTY TAXPAYERS
December 31, 2009

Taxpayer	2009			2000		
	Taxable Assessed	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed	Rank	Percentage of Total Taxable Assessed Value
	Value			Value		
Tyson Fresh Meats	\$ 4,278,386	1	3.311%	\$ 4,080,742	1	3.610%
Westar Energy	4,056,817	2	3.140%	0		0.000%
Menu Pet Food	2,632,266	3	2.037%	3,635,787	2	3.217%
Emporia ROS / Wal-Mart	2,020,463	4	1.564%	1,067,582	9	0.944%
Southwestern Bell	1,763,421	5	1.365%	1,012,238	10	0.896%
Bunge North America	1,648,963	6	1.276%	2,649,200	3	2.344%
Kansas Gas Service	1,593,122	7	1.233%	1,655,604	4	1.465%
Emporia Partners	1,396,934	8	1.081%	0		0.000%
Interstate Brands	1,167,594	9	0.904%	1,312,500	6	1.161%
Deuce Holdings	1,187,625	10	0.919%	0		0.000%
Flint Hills Mall LLC	0		0.000%	1,315,530		1.164%
Didde Corporation	0		0.000%	1,511,794	5	1.337%
Modine Manufacturing	0		0.000%	1,286,569	8	1.138%
Hopkins Manufacturing	0		0.000%	1,299,734	7	1.150%
Total	\$ 21,745,591		16.830%	\$ 20,827,280		18.426%
Total Assessed Value	129,208,354 (1)			113,034,200		

(1)County Clerk's Budget Information for 2009

Data from County Treasurer's Office

CITY OF EMPORIA, KANSAS

TABLE 10
UNAUDITED

PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN YEARS
December 31,

Fiscal Year Ended December 31,	Total Tax Levy for Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2000	\$ 4,099,136	\$ 3,841,308	93.710%	41,556	\$ 3,882,864	94.724%
2001	4,417,433	3,956,498	89.566%	42,829	3,999,327	90.535%
2002	4,980,869	4,284,854	86.026%	80,801	4,365,655	87.648%
2003	5,406,369	4,808,654	88.944%	72,483	4,881,137	90.285%
2004	5,524,098	5,274,464	95.481%	67,114	5,341,578	96.696%
2005	6,016,595	5,329,513	88.580%	93,220	5,422,733	90.130%
2006	6,054,145	5,624,603	92.905%	148,472	5,773,075	95.357%
2007	6,324,371	5,779,655	91.387%	80,454	5,860,109	92.659%
2008	6,313,570	6,148,270	97.382%	110,117	6,258,387	99.126%
2009	6,234,926	6,161,870	98.828%	184,226	6,346,096	101.783%

Data from City of Emporia Treasurer

CITY OF EMPORIA, KANSAS

TABLE 11
UNAUDITED

RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN YEARS
December 31,

Fiscal Year	Governmental Activities					General Obligation Bonds
	General Obligation Bonds	Temporary Notes	Loans Payable	Capital Leases	Notes Payable	
2000	\$ 16,031,755	\$ 0	\$	\$ 244,686	\$ 7,318,886	\$ 9,003,245
2001	21,204,265	0		193,579	7,363,719	8,330,730
2002	23,614,730	0		142,472	13,338,218	7,525,270
2003	23,906,800	0		86,856	15,255,430	6,453,200
2004	24,320,600	420,000	192,083	30,178	15,063,089	5,989,400
2005	25,785,400	0	168,098	0	14,343,737	5,554,600
2006	23,961,309	4,820,000	143,630	0	13,650,842	4,928,691
2007	27,151,654	6,290,000	118,670	0	12,963,791	4,406,935
2008	30,345,709	1,470,000	94,202	0	12,253,185	3,864,291
2009	28,454,275	1,175,000	40,748	0	11,518,203	3,305,726

Note 1 - See the Schedule of Demographic and Economic Statistics at Table 15 for personal income and population date.

Note - Details regarding the City's outstanding debt can be found in the notes to the financial statements.

TABLE 11
UNAUDITED

	Capital Leases	Total Primary Government	Percentage of Personal Income - 1	Per Capita - 1
\$	2,026	\$ 32,600,598	5.81%	1,218
	0	37,092,293	6.57%	1,386
	0	44,620,690	7.87%	1,667
	0	45,702,286	7.95%	1,708
	0	46,015,350	7.94%	1,720
	0	45,851,835	7.91%	1,713
	0	47,504,472	8.13%	1,775
	0	50,931,050	8.73%	1,903
	0	48,027,387	8.44%	1,795
	0	44,493,952	6.68%	1,789

CITY OF EMPORIA, KANSAS

TABLE 12
UNAUDITED

RATIOS OF GENERAL BONDED DEBT OUTSTANDING
LAST TEN YEARS
December 31,

Fiscal Year	General Obligation Bonds	Less: Amounts Available in Debt Service fund	Net Bonded Debt	Percentage Estimated Annual Taxable Value of Property - 1	Per Capita - 2
2000	\$ 16,031,755	\$ 100,916	\$ 15,930,839	14.094%	595
2001	21,204,265	247,620	20,956,645	17.612%	783
2002	23,614,730	24,843	23,589,887	17.973%	882
2003	23,906,800	208,172	23,698,628	17.586%	886
2004	24,320,600	391,321	23,929,279	17.950%	894
2005	25,785,400	105,875	25,679,525	18.477%	960
2006	23,961,309	253,874	23,707,435	15.924%	886
2007	27,151,654	227,184	26,924,470	18.291%	1,006
2008	30,345,709	467,128	29,878,581	20.069%	1,117
2009	28,454,275	443,006	28,011,269	18.149%	1,144

Note: Detail regarding the City's outstanding debt can be found in the notes to the financial statements.

Note 1 - See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property at Table 7 for property value data.

Note 2 - Population data can be found in the Schedule of Demographic and Economic Statistics at Table 16

CITY OF EMPORIA, KANSAS

TABLE 13
UNAUDITED

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT
AS OF DECEMBER 31, 2009

Governmental Unit	Debt Outstanding - Paid with Property Taxes	Percentage Applicable to City of Emporia	Amount Applicable to City of Emporia
City of Emporia, Kansas - Direct	\$ 28,924,939	100.000%	\$ 28,924,939
Unified School District #253 - Overlapping	32,655,000	87.197%	28,474,180
Lyon County, Kansas - Overlapping	15,780,000	63.085%	9,954,813
Total direct and overlapping debt			\$ <u>67,353,932</u>

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the overlapping debt of those overlapping governments that is borne by the resident and businesses of the City. This process recognizes that, when considering the city's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident. and therefore responsible for repaying the debt, of each overlapping government.

For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the City's boundaries and dividing it by each unit's total taxable assessed value. This approach was also applied to the other debt of the overlapping governmental units.

Source: Lyon County Clerk

CITY OF EMPORIA, KANSAS

TABLE 14
UNAUDITED

LEGAL DEBT MARGIN INFORMATION
LAST TEN YEARS
December 31,

	2000	2001	2002	2003
Debt Limit	\$ 33,910,260	\$ 35,698,200	\$ 39,376,260	\$ 40,427,640
Total net debt applicable to limit	<u>15,930,839</u>	<u>20,956,645</u>	<u>23,589,887</u>	<u>23,698,628</u>
Legal debt margin	\$ <u>17,979,421</u>	\$ <u>14,741,555</u>	\$ <u>15,786,373</u>	\$ <u>16,729,012</u>
Total net debt applicable to the limit as a percentage of debt limit	46.98%	58.71%	59.91%	58.62%

Note: Under State finance law, the City's outstanding general obligation .
debt should not exceed 30 percent of the total assessed property value

Source: Assessed Valuation from Lyon County Appraiser

TABLE 14
UNAUDITED

Fiscal Year						
	2004	2005	2006	2007	2008	2009
\$	39,993,450	\$ 41,694,150	\$ 44,225,583	\$ 46,155,021	\$ 44,639,313	\$ 46,155,021
	<u>23,929,279</u>	<u>25,679,525</u>	<u>23,707,435</u>	<u>26,924,470</u>	<u>29,878,581</u>	<u>28,011,269</u>
\$	<u>16,064,171</u>	<u>16,014,625</u>	<u>20,518,148</u>	<u>19,230,551</u>	<u>14,760,732</u>	<u>18,143,752</u>
	59.83%	61.59%	53.61%	58.33%	66.93%	60.69%
Legal Debt Margin Calculation for the Fiscal Year						<u>2009</u>
Assessed Value						\$ <u>153,850,069</u>
Debt limit (30% of total assessed value)						\$ 46,155,021
Debt applicable to limit:						
General obligation bonds						28,454,275
Less: amount set aside for repayment of general obligation debt						<u>(443,006)</u>
Total net debt applicable to limit						<u>28,011,269</u>
Legal debt margin						\$ <u>18,143,752</u>

CITY OF EMPORIA, KANSAS

TABLE 15
UNAUDITED

DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN YEARS
December 31,

Fiscal Year	Population -1	Personal Income (amounts expressed in thousands)	Per Capita Personal Income - 2	Median Age - 2	Education Level in Years of Formal Schooling- 2	School Enrollment - 3	Unemployment Rate - 2
2000	26,760	\$ 561,077	\$ 20,967	36.6	14.3	5,616	2.7%
2001	26,760	564,315	21,088	36.5	14.5	5,823	3.7%
2002	26,760	567,071	21,191	36.8	14.6	6,005	3.7%
2003	26,760	574,698	21,476	36.7	14.6	6,011	4.0%
2004	26,760	579,702	21,663	36.9	14.7	6,194	4.3%
2005	26,760	579,943	21,672	37.0	14.7	6,192	4.1%
2006	26,760	584,438	21,840	37.1	15.0	6,201	3.6%
2007	26,760	583,475	21,804	37.4	14.9	6,257	4.8%
2008	26,760	569,373	21,277	38.1	14.2	6,167	6.3%
2009	26,760	665,575	24,872	28.4	14.1	6,156	6.7%

Note 1 - Data From U.S. Census Information

Note 2 - Data From Kansas Department of Labor Lyon County Statistics

Note 3 - Data Obtained From Various Education Entities in Emporia

CITY OF EMPORIA, KANSAS

TABLE 16
UNAUDITED

PRINCIPAL EMPLOYERS
DECEMBER 31, 2009 AND TEN YEARS AGO

Taxpayer	2009			2000		
	Employees	Rank	Percentage of Total County Employment	Employee	Rank	Percentage of Total County Employment
Tyson Fresh Meats	864	1	3.23%	2607	1	10.22%
U. S. D. #253	803	2	3.00%	1494	2	5.86%
Emporia State University	745	3	2.78%	1141	3	4.47%
Wonder-Hostess	622	4	2.32%	745	4	2.92%
Newman Regional Health	378	5	1.41%	498	5	1.95%
Lyon County	263	6	0.98%	0		0.00%
Menu Foods Midwest	256	7	0.96%	0		0.00%
City of Emporia Kansas	240	8	0.90%	282	8	1.11%
Hopkins Manufacturing	236	9	0.88%	280	9	1.10%
Wal-Mart Super Center	171	10	0.64%	0		0.00%
Detroit Diesel Remanufacturing	0		0.00%	0		0.00%
Modine Manufacturing	0		0.00%	411	6	1.61%
Didde Corporation	0		0.00%	301	7	1.18%
Birch Telecom	0		0.00%	270	10	1.06%
Total	4578		17.10%	8029		31.48%

Data from Emporia Chamber of Commerce

CITY OF EMPORIA, KANSAS

TABLE 17
UNAUDITED

FULL-TIME CITY GOVERNMENT EMPLOYEES BY FUNCTION
LAST TEN YEARS
December 31,

Function	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>
General Government	35	37	34	32	32	32	37	35	26	36
Public Safety										
Officers	47	44	48	45	48	45	48	44	46	46
Civilians	21	29	20	21	24	21	23	23	22	24
Fire										
Firefighter & Officers	47	48	45	46	48	46	48	48	45	55
Civilians	1	1	1	1	1	1	1	1	5	2
Highways and Streets										
Engineering	5	5	6	5	7	5	7	8	8	8
Maintenance	11	15	16	16	11	11	11	9	9	9
Sanitation	28	28	32	28	30	28	31	30	27	34
Culture and Recreation	34	28	29	29	30	34	28	30	30	20
Water	19	20	21	19	17	19	18	17	16	14
Sewer	13	13	13	13	12	13	12	12	15	16
Total	261	268	265	255	260	255	264	257	249	264

(1) Data received from the Human Resources Department

CITY OF EMPORIA, KANSAS

TABLE 18
UNAUDITED

OPERATING INDICATORS BY FUNCTION
LAST TEN YEARS
December 31,

Function	Fiscal Year			
	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>
Police				
Physical arrests(1)	2,195	2,095	2,341	1,961
Parking violations(1)	7,338	7,853	6,535	5,840
Traffic violations(1)	5,140	5,026	5,415	4,991
Fire				
Number of calls answered(2)	1,430	1,320	1,411	1,445
Inspections(2)	1,008	848	1,004	1,045
Highways and streets				
Street resurfacing (miles)(3)	4.64	4.01	5.00	4.81
Potholes repaired(4)	70	55	80	80
Sanitation				
Refuse collected (tons/day)(5)	122.89	130.89	142.27	134.83
Recyclables collected (tons/day)(5)	6.00	6.52	6.46	6.98
Water				
New connections(6)	173	173	173	173
Water main breaks(6)	49	43	88	84
Average daily consumption (thousands of gallons)(7)	7,955	8,050	8,647	9,218
Wastewater				
Average Daily Treatment Capacity (thousands of gallons)(8)	2,186	2,187	2,190	2,003

- (1) data received from the police department
- (2) data received from the fire department
- (3) data received from the engineering department
- (4) data received from the street department
- (5) data received from the solid waste department
- (6) data received from the public works department
- (7) data received from the water department
- (8) data received from the wastewater department

TABLE 18
UNAUDITED

Fiscal Year					
<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>
2,008	1,952	1,859	1823	1306	890
7,289	6,308	6,355	6609	7130	9044
5,075	4,788	4,969	4879	3725	3010
1,396	1,448	1,333	1435	1267	3154
1,614	1,067	980	1023	1127	1338
4.79	4.80	4.82	4.81	3.53	3.6
78	95	100	150	201	304
127.14	142.04	133.09	132.58	75.92	70.60
6.21	6.04	6.71	6.57	3.56	6.54
173	173	173	169	177	36
61	57	63	72	69	35
8,737	8,765	9,472	8,460	6,629	6,292
2,192	2,002	2,200	3,190	2,400	2,357

CITY OF EMPORIA, KANSAS

TABLE 19
UNAUDITED

CAPITAL ASSET STATISTICS BY FUNCTION
LAST TEN YEARS
December 31,

Function	Fiscal Year			
	2000	2001	2002	2003
Public Safety				
Police				
Stations	1.00	1.00	1.00	1.00
Patrol Units(1)	21.00	21.00	21.00	22.00
Fire Stations	2.00	2.00	2.00	2.00
Sanitation				
Collection Trucks(2)	11.00	11.00	11.00	11.00
Highways and Streets				
Streets (miles)(3)	160	161	167	167
Traffic Signals(4)	66	68	69	71
Culture and Recreation				
Parks Acreage(5)	325.16	341.22	357.28	357.28
Parks(5)	18	19	20	20
Swimming Pools	2	2	2	2
Tennis Courts(5)	6	6	6	6
Community Centers	1	1	1	1
Water				
Water Main (miles)(3)	173.00	173.00	173.00	173.00
Fire Hydrants(6)	890	890	892	897
Maximum Daily Capacity (thousands of gallons)(7)	3,017	3,124	3,325	3,430
Sewer				
Sanitary Sewers (miles)(3)	138.00	138.00	138.00	138.00
Storm Sewers (miles)(3)	56	56	56	56
Maximum Daily Treatment Capacity (thousands of gallons)(8)	5,997	5,997	5,997	6,129

- (1) data supplied by police department
- (2) data supplied by sanitation department
- (3) data supplied by engineering
- (4) data supplied by public works department
- (5) data supplied by parks department
- (6) data supplied by fire department
- (7) data supplied by water department
- (8) data supplied by wastewater department

TABLE 19
UNAUDITED

Fiscal Year					
<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>
1.00	1.00	1.00	1.00	1.00	1.00
22.00	24.00	23.00	23.00	23.00	23.00
2.00	2.00	2.00	2.00	2.00	2.00
11.00	11.00	11.00	11.00	11.00	11.00
167	167	167	167	168	168
72	74	75	76	77	78
357.28	325.16	325.16	325.16	325.16	325.16
20	20	18	18	18	18
2	2	2	2	2	2
6	6	6	6	6	6
1	1	1	1	1	1
173.00	173.00	173.00	178.60	179.20	180.63
897	899	902	916	918	980
3,351	3,416	3,611	3,249	2,429	2,429
138.00	138.00	138.00	138.50	138.70	139.10
56	56	56	57	57	67
6,129	6,130	6,130	7,640	7,520	7,520